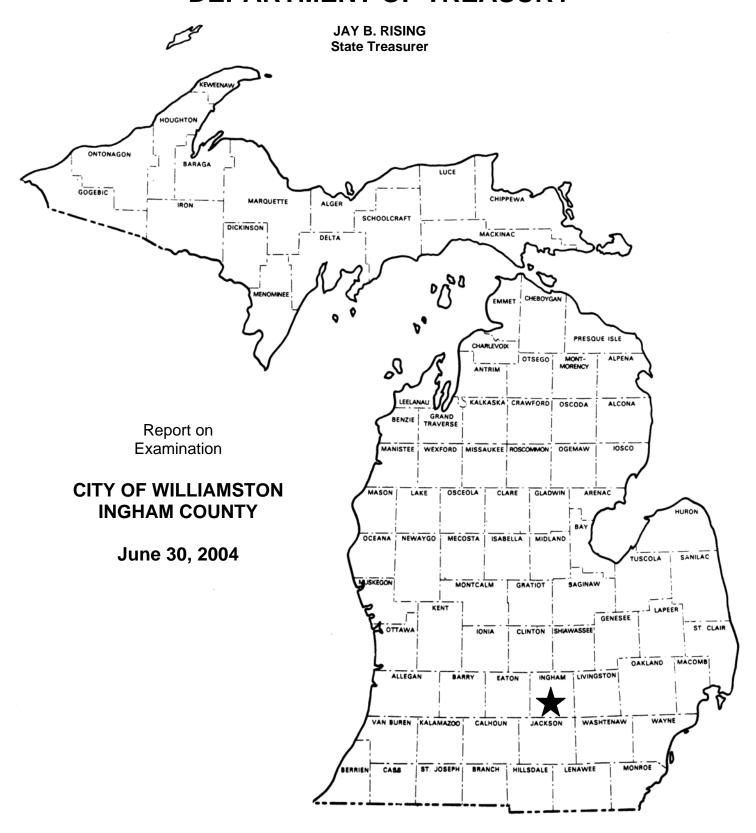
# STATE OF MICHIGAN JENNIFER M. GRANHOLM, Governor DEPARTMENT OF TREASURY



Local Audit and Finance Division
Bureau of Local Government Services

#### CITY COUNCIL

Kenneth V. Zichi Mayor

Larry Wittrup Mayor Pro-tem

James DeForest George Monroe Robert Hanna Penny Davis Scott Vanallsburg

Lisa Hitchcock Manager

Alan Dolley Treasurer

CITY POPULATION--2000 3,441

STATE EQUALIZED VALUATION--2003 \$110,441,160



JENNIFER M. GRANHOLM
GOVERNOR

JAY B. RISING STATE TREASURER

October 7, 2004

Honorable Mayor and City Council City of Williamston 161 East Grand River Avenue Williamston, Michigan 48895

Independent Auditor's Report

**Dear Council Members:** 

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Williamston, Michigan, as of and for the year ended June 30, 2004, which collectively comprise the City of Williamston's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the City of Williamston's management. Our responsibility is to express opinions on these financial statements based on our audit.

As described in Note O, the city adopted the provisions of the Governmental Accounting Standards Board (GASB) Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions," as amended by GASB Statement No. 36, "Recipient Reporting for Certain Shared Nonexchange Revenues;" GASB Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments," as amended by GASB Statement No. 37, "Basic Financial Statements and Management's Discussion and Analysis," GASB Statement No. 38, "Certain Financial Statement Note Disclosures," and Interpretation No. 6, "Recognition and Measurement of Certain Liabilities and Expenditures," as of July 1, 2003.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the

aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Williamston, as of June 30, 2004 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 7, 2004, on our consideration of the City of Williamston's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis and the Budgetary Comparisons for the Major Fund as identified in the Table of Contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Williamston's basic financial statements. The combining non-major fund financial statements, Exhibit L and Exhibit M, are presented for the purpose of additional analysis and are not a required part of the basic financial statements. The combining non-major fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Cary Jay Vaughn, CPA, CGFM

Audit Manager

Local Audit and Finance Division

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The following is a discussion and analysis of the City of Williamston's financial performance and position, providing an overview of the activities for the fiscal year ended June 30, 2004. This analysis should be read in conjunction with the *Independent Auditors Report*, our letter of transmittal, and with the City of Williamston's financial statements, which follow this section. Fiscal year 2004 represents the first year the City has implemented the provisions of the Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, as amended by GASB Statement No. 37, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments-Omnibus* and Statement No. 38, *Certain Financial Statement Note Disclosures*. Therefore, this discussion and analysis provides few comparisons with the previous fiscal year. Future reports will include financial comparisons to the prior year as required by GASB.

#### **Financial Highlights**

As discussed in further detail in this management's discussion and analysis, the following represent the most significant financial highlights for the year ended June 30, 2004:

- Total fund balances for the City's governmental funds increased approximately \$664,000 and represent planned and authorized increases by the City Council to initiate new programs and undertake capital projects and acquisitions. The City is preparing for street improvements and other infrastructure projects by accumulating the funds necessary to meet future financial obligations.
- Total long-term liability for governmental activity is \$2,652,820, an increase of \$98,385 from the previous year. This increase is the result of the purchase of equipment to assist the Department of Public Works in maintaining the City's storm and sanitary sewer systems.
- Tax revenues, the City of Williamston's largest single revenue source, totaled \$1.46 million in the General Fund for fiscal year 2004, representing an increase of 25 percent from the previous fiscal year. This increase primarily reflects the growing tax base of the community, as the City continues to realize considerable residential development and the uncapping of taxable values when property sells. Between 1994 and 2004, the City has experienced an average annual increase of 23 percent in taxable value, from \$42.7 million in 1994 to almost \$102 million in 2004. However, the taxable value of the City would have been more than \$124.25 million if the Michigan constitutional amendment commonly known as "Proposal A" had not been enacted in 1994, resulting in a loss of potential revenue of \$345,800 in the 2003/2004 fiscal year based upon the City tax levy of 15.5430 mills.

• State shared revenue, a major source of revenue for the City's General Fund, continued the downward trend of the past several years. The City received \$328,389 in the 2003/2004 fiscal year, a reduction of \$58,954, or more than 16 percent, from 2001/2002 funding levels. This revenue reduction has been masked by the increase in tax revenues resulting from a growing tax base. However, the serious impact of decreasing state shared revenues will become more apparent as tax base growth slows. The City's proactive response to the decline in state shared revenue is to closely monitor and continually evaluate General Fund revenue trends as well as expenditure trends, especially in the areas of personnel benefit costs, staffing levels, discretionary programming and capital projects, in order to achieve economies of scale, operational efficiencies, cost reductions, and justification for capital expenditures.

#### **Using this Annual Report**

The annual financial report of the City of Williamston consists of the following components:

1) Independent Auditors Report; 2) Management's Discussion and Analysis; 3) the Basic Financial Statements (government-wide financial statements, fund financial statements, notes to the financial statements); 4) Required Supplementary Information such as budget-to-actual comparisons for the General Fund and major Special Revenue Funds; and 5) Other Supplementary Information including combining financial statements for all non-major governmental and proprietary funds.

#### **Government-wide Financial Statements (Reporting the City as a Whole)**

The Statement of Net Assets and the Statement of Activities provide information about the City as a whole and present a longer-term view of the City's finances. Their purpose is to assist in answering the question, "Is the City of Williamston, in its entirety, better or worse off as a result of this fiscal year's activities?" These statements are reported on the *accrual basis of accounting*, similar to a private business. This means revenues are accounted for when they are earned and expenses are accounted for when incurred, regardless of when the actual cash is received or disbursed.

The Statement of Net Assets presents all of the City of Williamston's assets and liabilities, recording the difference between the two as "net assets." Over time, increases or decreases in net assets measure whether the City of Williamston's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the City of Williamston's net assets changed during fiscal year 2004. All changes in net assets are reported based on the period for which the underlying events giving rise to the change occurs, regardless of the timing of related cash flows. Therefore, revenue and expenses are reported in these statements for some items that will only result in cash flows in future financial periods, such as uncollected taxes and earned but unused employee personal leave.

#### Fund Financial Statements (Reporting the City's Major Funds)

The governmental funds financial statements are reported on a *modified accrual basis of accounting*. Under modified accrual accounting, revenues are recognized when they are measurable and available to pay obligations of the fiscal period; expenditures are recognized when they are due to be paid from available resources. The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending.

Fund financial statements also report the City's operations in more detail than the government-wide financial statements by providing information about the City's most significant funds. Fund financial statements are utilized to track specific operations; these include the General, Water and Sewer Funds.

The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

#### **Comparison of Government-Wide and Fund Financial Statements**

Both statements report governmental activities and business-type activities. Governmental activities include the General Fund, Special Revenue Funds and Debt Service Funds. Business-type activities include the Water and Sewer Funds.

Because of the different basis of accounting between the fund statements and the government-wide statements, reconciliations between the two statement types are also presented in this report. The following summarizes the impact of transitioning from modified accrual to full accrual accounting:

- Capital assets used in governmental activities (depreciation) are not reported on the fund financial statements of the governmental funds; however depreciation expense is reported on the government-wide statements.
- Capital outlay spending results in capital assets on the government-wide statements, but is reported as expenditures on the fund financial statements of the governmental funds.

- Long-term liabilities, such as reserves for personal leave (compensated absences), etc. appear as liabilities on the government-wide statements; however they will not appear on the fund financial statements unless current resources are used to pay a specific obligation.
- Bond proceeds are reported as liabilities on the government-wide statements, but are recorded as other financing sources on the fund financial statements.

In addition, the government-wide financial statements include the net value of the City of Williamston's general capital assets such as buildings, land, cars, computer equipment, etc. These values are not included in the fund financial statements.

#### **Governmental Activities/Governmental Funds**

Most of the City of Williamston's basic services are reported under this category. Taxes, charges for services and intergovernmental revenue primarily fund these services. Most of the City of Williamston's general government departments such as police, public works, recreation programs, and Major and Local street maintenance are reported under these activities. The most significant is the police department, which incurred expenses of approximately \$497,000 in 2004.

#### **Business-Type Activities/Proprietary Funds**

Business-type activities are those that are financed primarily by charges for services or user fees. The City's business-type activities consist of the Water and Sewer Funds; these types of operations are most similar to private businesses.

#### **Discretely Presented Component Units/Fiduciary Funds**

Discretely Presented Component Units are legally separate organizations for which the City of Williamston's City Council appoints a majority of the organization's policy board and there is a degree of financial accountability to the City. Organizations included as component units: Downtown Development Authority (DDA), Economic Development Corporation (EDC), TIFA 2A and TIFA 2B. The government-wide statements *exclude* the fiduciary fund activities and balances because these assets are not available to the City to fund its operations.

#### The City of Williamston as a Whole

The following table shows a condensed format of the net assets as of June 30, 2004. The Management's Discussion and Analysis will present a comparative Statement of Net Assets next year when we have two years of statements in the new GASB No. 34 format:

Table I--Net Assets as of June 30, 2004

	Governmental Activities	Business-Type Activities	Total
Assets			
Current Assets	\$ 1,515,142	\$ 1,409,959	\$ 2,925,101
Noncurrent Assets	1,902,964	12,857,760	14,760,724
Total Assets	3,418,106	14,267,719	17,685,825
Liabilities			
Current Liabilities	63,342	63,838	127,180
Long-Term Liabilities	2,659,359	4,471,029	7,130,388
Total Liabilities	2,722,701	4,534,867	7,257,568
Net Assets			
Invested in Capital Assets			
Net of Related Debt	1,499,909	8,074,103	9,574,012
Restricted	502,861		502,861
Unrestricted	(1,307,365)	1,658,749	351,384
Total Net Assets	\$ 695,405	\$ 9,732,852	\$ 10,428,257

The City's combined net assets for both governmental and business-type activities total \$10.4 million for fiscal year 2004. Unrestricted net assets, the part of net assets that can be used to finance daily operations, for both governmental and business-type activities totaled approximately \$351,384.

The following table of condensed financial information was derived from the government-wide Statement of Activities and reflects how the City of Williamston's net assets changed during the fiscal year. The Management's Discussion and Analysis will present a comparative Statement of Net Assets next year when we have two years of statements in the new GASB No. 34 format:

	Governmental	Business- Type	Component	
	Activities	Activities	Activities	Total
Net AssetsBeginning	\$ (191,010)	\$ 9,251,007	\$ (100,315)	\$ 8,959,682
Program Revenue				
Charges for Services	\$ 190,487	\$ 1,263,269	\$ 68,365	\$ 1,522,121
Operating Grants				
and Contributions	761		17,561	18,322
Capital Grants and				
Contributions	543,054	630,330	445,741	1,619,125
General Revenue			0.54 -50	
Property Taxes	1,463,436		354,673	1,818,109
State-Shared Revenue	329,221			329,221
Unrestricted Investment	2.426	12.067		14.500
Earnings	2,436	12,067		14,503
Special ItemGain on Disposal of Capital Assets	69,327		14,943	84,270
Transfers	236,070	(57,565)	(178,505)	64,270
Transfers	230,070	(37,303)	(178,303)	
Total Revenues	2,834,792	1,848,101	722,778	5,405,671
Program Expenses				
General Government	680,547			680,547
Public Safety	504,202			504,202
Public Works	544,568			544,568
Recreation and Cultural	50,600			50,600
Community and Economic				
Development	91,685			91,685
Interest on Long-Term Debt	76,775			76,775
Water and Sewer		1,366,256		1,366,256
Downtown Development				
Authority			262,436	262,436
Economic Development				
Corporation			63,528	63,528
TIFA 2A			3,542	3,542
TIFA 2B			62,541	62,541
Total Expenses	1,948,377	1,366,256	392,047	3,706,680
Total Expenses	1,770,377	1,300,230	372,077	3,700,000
Changes in Net Assets	886,415	481,845	330,731	1,698,991
Net AssetsEnd of Year	\$ 695,405	\$ 9,732,852	\$ 230,416	\$ 10,658,673

#### **Budgetary Highlights**

The City of Williamston's budget is a dynamic document. Although adopted in June (prior to the start of the fiscal year), the budget is frequently amended during the course of the fiscal year to reflect changing operational demands. The City's administrative staff and the City Council review updated budget statements on a monthly basis.

Increases in the General Fund balance were budgeted in anticipation of the Putnam Street Bridge project, which will be started in fiscal year 2005.

The Sewer Fund budget included \$100,000 for a sewer master plan, a critical component for the planning of future sewer projects. The master plan work was started in fiscal year 2004 and will be completed in fiscal year 2005.

The Water Fund budget included \$200,000 for water main replacement and \$250,000 for construction of a new well. These projects were delayed due to inclement weather in the spring of 2004 and procedural issues with the Michigan Department of Environmental Quality, and will be performed during fiscal year 2005.

#### **Economic Factors and Next Year's Budgets and Rates**

The national economy demonstrated indications of recovery during 2003 and 2004. However, Michigan's fiscal crisis is entering its fifth year. State revenues are at their lowest since 1997. A majority of these reductions were self-inflicted. Enacted state tax cuts have eroded the State's ability to generate revenue; the State's fiscal reserves are depleted, and the state economic rebound is lagging behind the national recovery. During fiscal year 2004 and into 2005, the City anticipates a significant reduction in state-shared revenues and grants. To date, these revenue reductions have been masked because of our growth and increased property tax revenues.

To ensure sustainability of our operations, the City is closely monitoring reserve balances, revenues, and expenditures. A water and sewer rate review will be performed early in 2005 in conjunction with preliminary budgeting activities to ensure adequate funding for operation of these systems from user charges. A three-year forecast for water and sewer capital improvements will be incorporated into the rate review.

#### **Contacting the City of Williamston**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City of Williamston's finances and to demonstrate the City of Williamston's accountability for the money it receives. If there are questions about this report, or a need for additional information, contact the City of Williamston Treasurer's Office at (517) 655-2774.

#### CITY OF WILLIAMSTON GOVERNMENT-WIDE STATEMENT OF NET ASSETS June 30, 2004

	PRIMARY GOVERNMENT			
	Governmental Activities	Business-Type Activities	Total	Component Units
<u>ASSETS</u>				
Current Assets				
Cash and Cash Equivalents	\$ 805,961	\$ 436,226	\$ 1,242,187	\$ 432,650
Investments	275,658	867,894	1,143,552	697,875
Receivables (Net)				
Accounts	5,692	170,267	175,959	200,000
Assessments	1,473	-	1,473	
Due From Other FundsFiduciary Fund	3,412	-	3,412	
Due From Other FundsComponent Units	91,103	-	91,103	
Internal Balances	154,403	(154,403)	-	
Due From State	144,203		144,203	27,400
Prepaid Insurance	33,237	-	33,237	
Restricted Cash		89,975	89,975	6,813
Special Assessments Receivable		243,698	243,698	-
Deferred Charge-Bond Issuance Cost		83,204	83,204	-
Capital Assets, Net of Accumulated Depreciation	1,902,964	12,530,858	14,433,822	1,798,113
Total Assets	3,418,106	14,267,719	17,685,825	3,162,851
<u>LIABILITIES</u>				
Current Liabilities				
Accounts Payable	26,571	11,854	38,425	12,153
Due to Other FundsPrimary Government	-		-	91,103
Deposits Payable			-	3,870
Accrued Interest Payable		40,854	40,854	
Accrued Liabilities	36,771	11,130	47,901	120
Noncurrent Liabilities				
Advances From State	6,539		6,539	
Customer Deposits Payable		8,558	8,558	
Bonds PayableDue Within One Year	25,000	110,000	135,000	70,000
Bonds PayableDue in More Than One year	1,600,000	4,221,755	5,821,755	2,240,000
Mortgage PayableDue Within One Year			-	41,195
Mortgage PayableDue in More Than One year			-	446,596
Special Assessments PayableDue Within One Year	46,422		46,422	
Special Assessments PayableDue in More Than One Year	789,170		789,170	
Installment Loan PayableDue Within One Year	36,134	125,000	161,134	27,398
Installment Loan PayableDue in More Than One Year	116,920		116,920	
Vested Employee Benefits Payable	39,174	5,716	44,890	
Total Liabilities	2,722,701	4,534,867	7,257,568	2,932,435
NET ASSETS				
Investment in Capital Assets, Net of Related Debt Restricted for	1,499,909	8,074,103	9,574,012	(827,077)
Debt Service	22,815		22,815	
Major and Local Streets	480,046		480,046	
Economic Development Programs	100,040		-	29,165
Downtown Development Plans			_	135,926
Tax Increment Finance Plans			_	892,402
Unrestricted	(1,307,365)	1,658,749	351,384	0,2,402
Total Net Assets	\$ 695,405	\$ 9,732,852	\$ 10,428,257	\$ 230,416

#### CITY OF WILLIAMSTON GOVERNMENT-WIDE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2004

		PROGRAM REVENUE		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government				
Governmental Activities				
General Government	\$ 680,547	\$ 115,242		
Public Safety	504,202	73,362	\$ 761	
Public Works	544,568	1,883	-	\$ 543,054
Health and Welfare	-			
Community and Economic Development	91,685			
Recreation and Culture	50,600			
Other	-			
Interest on Long-Term Debt	76,775			_
Total Governmental Activities	1,948,377	190,487	761	543,054
Business-Type Activities				
Sewer	1,067,817	673,283	-	365,185
Water	298,439	589,986	-	265,145
Total Business-Type Activities	1,366,256	1,263,269	-	630,330
Total Primary Government	\$ 3,314,633	\$ 1,453,756	\$ 761	\$ 1,173,384
Component Units				
Economic Development Corporation	\$ 63,528	\$ 68,365	\$ 246	-
Downtown Development Authority	262,436	•	10,295	\$ 445,741
Tax Increment Finance Authority 2A	3,542	-	2,358	· -
Tax Increment Finance Authority 2B	62,541	-	4,662	
Total Component Units	\$ 392,047	\$ 68,365	\$ 17,561	\$ 445,741

#### CITY OF WILLIAMSTON GOVERNMENT-WIDE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2004

#### NET (EXPENSE) REVENUE AND CHANGES IN NET ASSETS

PRIMARY GOVERNMENT				
Functions/Programs	Governmental Activities	Business-Type Activities	Total	Component Units
Primary Government				
Governmental Activities				
General Government	\$ (565,305)		\$ (565,305)	
Public Safety	(430,079)		(430,079)	
Public Works	369		369	
Health and Welfare	(01.695)		(01.695)	
Community and Economic Development	(91,685)		(91,685)	
Recreation and Culture Other	(50,600)		(50,600)	
Interest on Long-Term Debt	(76,775)		(76,775)	
Total Governmental Activities	(1,214,075)	\$ -	(1,214,075)	
Business-Type Activities				
Sewer		(29,349)	(29,349)	
Water		556,692	556,692	
Total Business-Type Activities		527,343	527,343	
Total Primary Government	(1,214,075)	527,343	(686,732)	
Component Units			-	
Economic Development Corporation				\$ 5,083
Downtown Development Authority				193,600
Tax Increment Finance Authority 2A				(1,184)
Tax Increment Finance Authority 2B				(57,879)
Total Component Units	\$ -	\$ -	\$ -	\$ 139,620
General Revenues				
Property Taxes	\$ 1,463,436		\$ 1,463,436	\$ 354,673
State-Shared Revenues	329,221		329,221	
Unrestricted Investment Earnings	2,436	\$ 12,067	14,503	-
Rentals			-	
Reimbursements	-		-	
Special ItemGain on Disposal of Capital Assets	69,327		69,327	14,943
Transfers	236,070	(57,565)	178,505	(178,505)
Total General RevenuesSpecial Items and Transfers	2,100,490	(45,498)	2,054,992	191,111
Change in Net Assets	886,415	481,845	1,368,260	191,111
Net AssetsBeginning	(191,010)	9,251,007	9,059,997	(100,315)
Net AssetsEnding	\$ 695,405	\$ 9,732,852	\$ 10,428,257	\$ 230,416

### **EXHIBIT C**

CITY OF WILLIAMSTON BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2004

	General	Non-Major Governmental Funds	Total Governmental Funds
<u>ASSETS</u>	General	Tunus	Tunds
Cash and Cash Equivalents	\$ 413,037	\$ 392,924	\$ 805,961
Investments	194,126	81,532	275,658
Receivables			
Accounts	5,612	80	5,692
Special Assessments	1,473		1,473
Due From Other FundsPrimary Government	188,703	44,052	232,755
Due From Other FundsComponent Units	91,103		91,103
Due From State	107,418	36,785	144,203
Prepaid Expenses	33,237		33,237
Total Assets	\$ 1,034,709	\$ 555,373	\$ 1,590,082
LIABILITIES AND FUND EQUITY			
Liabilities			
Accounts Payable	\$ 20,328	\$ 6,243	\$ 26,571
Due to Other FundsPrimary Government	44,052	30,888	74,940
Accrued Liabilities	36,384	387	36,771
Escrow Deposits Payable	6,539		6,539
Deferred Revenue	1,473		1,473
Total Liabilities	108,776	37,518	146,294
Fund Balances			
Reserved for			
Debt Service		22,815	22,815
UnreservedUndesignated	925,933	495,040	1,420,973
Total Fund Equity	925,933	517,855	1,443,788
Total Liabilities and Fund Equity	\$ 1,034,709	\$ 555,373	\$ 1,590,082
• •			

ACTIVITIES ON THE STATEMENT OF NET ASSETS June 30, 2004	
Fund BalancesTotal Governmental Funds	\$ 1,443,788
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental actitvities are not financial resources and, therefore, are not reported in the funds.	
AddCapital Assets	2,901,747
DeductAccumulated Depreciation	 (998,783)
Net Capital Asset Addition	 1,902,964
Revenues that do not provide current financial resources are not reported as revenue in the funds.	1,473
Certain liabilities, such as compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds.	
DeductLong-Term Debt	(2,613,646)
DeductCompensated Absences and Other Long-Term Liabilities	 (39,174)
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 695,405

**EXHIBIT C-1** 

The Notes to Financial Statements are an integral part of this statement.

**CITY OF WILLIAMSTON** 

RECONCILIATION OF FUND BALANCES ON THE BALANCE SHEET FOR GOVERNMENTAL FUNDS TO NET ASSETS OF GOVERNMENTAL

#### **EXHIBIT D**

#### CITY OF WILLIAMSTON STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended June 30, 2004

For the Year Ended June 30, 2004		Non Moion	Total
		Non-Major	Total
	General	Governmental Funds	Governmental Funds
Revenues			
Taxes and Penalties	\$1,463,436		\$ 1,463,436
Licenses and Permits	19,026	\$ 50,138	69,164
State Grants	329,982	216,600	546,582
Charges for Services	19,981	10,299	30,280
Fines and Forfeits	5,853	-	5,853
Interest and Rentals	45,699	1,883	47,582
Other Revenue	39,861	326,454	366,315
Total Revenues	1,923,838	605,374	2,529,212
Expenditures			
Current			
General Government	601,972	56,843	658,815
Public Safety	476,475	30,643	476,475
Public Works		472 472	
	324,155	473,473	797,628
Health and Welfare	01.605	-	- 01 605
Community and Economic Development	91,685	-	91,685
Recreation and Cultural	50,600	-	50,600
Capital Outlay	300,958	-	300,958
Debt Service			
Principal	41,996	20,000	61,996
Interest and Fiscal Fees		76,775	76,775
Total Expenditures	1,887,841	627,091	2,514,932
Excess of Revenues Over			
(Under) Expenditures	35,997	(21,717)	14,280
Other Financing Sources (Uses)			
Installment Agreement Proceeds	195,050	-	195,050
Interfund Transfers In			
Primary Government	89,650	172,168	261,818
Component Units	105,820	60,000	165,820
Interfund Transfers (Out)Primary Government	(144,500)	(47,068)	(191,568)
Sale of Capital Assets	69,327	(17,000)	69,327
Total Other Financing Sources (Uses)	315,347	185,100	500,447
Excess of Revenues and Other Sources Over			
(Under) Expenditures and Other Uses	351,344	163,383	514,727
(Onder) Experienteres and Other Oses	331,344	103,383	314,727
Fund Balance (Deficit)July 1, 2003	574,589	205,307	779,896
Restatements to Fund Balance-July 1, 2003		149,165	149,165
Restated Fund BalanceJuly 1, 2003	574,589	354,472	929,061
Fund Balance (Deficit)June 30, 2004	\$ 925,933	\$ 517,855	\$ 1,443,788

# CITY OF WILLIAMSTON RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2004

**EXHIBIT D-1** 

NET CHANGE IN FUND BALANCESTOTAL GOVERNMENTAL FUNDS	\$ 514,727
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the costs of those assets is allocated over their	
estimated useful lives and reported as depreciation expense.	
AddCapital Outlay	623,184
DeductDepreciation Expense	(153,293)
Revenues earned but not available for current resources are not reported in the funds.	
Sidewalk Special Assessments	181
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.	
AddPrincipal Payments on Long-Term Liabilities	108,418
Subtract Proceeds From Borrowings	(195,050)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures	(11,752)
in the funds.	
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 886,415

#### CITY OF WILLIAMSTON STATEMENT OF NET ASSETS PROPRIETARY FUNDS June 30, 2004

June 30, 2004	BUSINESS-TYI		
	Sewer	Water	Enterprise Funds
<u>ASSETS</u>			
Current Assets			
Cash and Cash Equivalents	\$ 85,754	\$ 350,472	\$ 436,226
Investments	814,250	53,644	867,894
Customer Accounts Receivable	91,057	79,210	170,267
Total Current Assets	991,061	483,326	1,474,387
Noncurrent Assets			
Restricted Cash	89,975		89,975
Special Assessments Receivable	243,698		243,698
Deferred Charge-Bond Issuance Cost	83,204		83,204
Capital Assets, Net of Accumulated			
Depreciation	10,314,305	2,216,553	12,530,858
Total Noncurrent Assets	10,731,182	2,216,553	12,947,735
Total Assets	11,722,243	2,699,879	14,422,122
<u>LIABILITIES</u>			
Current Liabilities			
Accounts Payable	8,301	3,553	11,854
Due to Other FundsPrimary Government	128,973	25,430	154,403
Accrued Interest Payable	40,605	249	40,854
Accrued Liabilities	7,207	3,923	11,130
Total Current Liabilities	185,086	33,155	218,241
Noncurrent Liabilities			
Customer Deposits Payable		8,558	8,558
Bonds Payable-Due Within One Year	110,000		110,000
Bonds Payable, Net of Unamortized Discounts			
Due in More Than One Year	4,221,755		4,221,755
Installment Purchase Payable			
Due Within One Year	60,000	65,000	125,000
Vested Employee Benefits Payable	5,716		5,716
Total Noncurrent Liabilities	4,397,471	73,558	4,471,029
Total Liabilities	4,582,557	106,713	4,689,270
NET ASSETS			
Invested in Capital Assets, Net of			
Related Debt	5,922,550	2,151,553	8,074,103
Unrestricted	1,217,136	441,613	1,658,749
Total Net Assets	\$ 7,139,686	\$ 2,593,166	\$ 9,732,852

#### CITY OF WILLIAMSTON STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS--ENTERPRISE FUNDS For the Year Ended June 30, 2004

	BUSINESS-TYP	Total	
	Sewer	Water	Enterprise Funds
Operating Revenues			
Water Sales		\$ 567,780	\$ 567,780
Sewage Disposal Services	\$ 652,530		652,530
Interest on Special Assessments	20,753		20,753
Other		22,206	22,206
Total Operating Revenues	673,283	589,986	1,263,269
Operating Expenses			
Salaries and Wages	180,363	58,803	239,166
Fringe Benefits	68,901	22,149	91,050
Contractual Services	125,331	43,383	168,714
Equipment Repair and Maintenance	15,505	21,002	36,507
Utilities	69,712	15,756	85,468
Insurance	11,081	2,623	13,704
Other Supplies and Expenses	65,657	70,182	135,839
Depreciation	293,859	58,747	352,606
Total Operating Expenses	830,409	292,645	1,123,054
Operating Income (Loss)	(157,126)	297,341	140,215
Nonoperating Revenues (Expenses)			
Interest and Investment Revenue	9,898	2,169	12,067
Interest Expense	(216,970)	(5,794)	(222,764)
Bond Amortization Expense	(20,438)		(20,438)
Total Nonoperating Revenues (Expenses)	(227,510)	(3,625)	(231,135)
Income (Loss) Before Contributions and Transfers	(384,636)	293,716	(90,920)
Capital Contributions Interfund Transfers	365,185	265,145	630,330
Transfers In	79,517	17,800	97,317
Transfers (Out)	(51,050)	(103,832)	(154,882)
Change in Net Assets	9,016	472,829	481,845
Total Net AssetsJuly 1, 2003	7,130,670	2,120,337	9,251,007
Total Net AssetsJune 30, 2004	\$7,139,686	\$2,593,166	\$ 9,732,852

BUSINESS-TYPE ACTIVITIES

#### CITY OF WILLIAMSTON STATEMENT OF CASH FLOWS ENTERPRISE FUNDS For the Year Ended June 30, 2004

	DUSINESS-111	EACTIVITIES	
	Sewer Fund	Water Fund	Total
		1 0110	1000
Cash Flows From Operating Activities			
Charges for Services	\$ 668,980	\$ 565,380	\$1,234,360
Miscellaneous	-	22,206	22,206
Goods and Services Purchased	(293,291)	(153,263)	(446,554)
Salaries and Fringes	(245,789)	(79,183)	(324,972)
Net Cash Provided by Operating Activities	129,900	355,140	485,040
Cash Flows From Noncapital Financing Activities			
Customer Deposits	(39,517)	(300)	(39,817)
Operating Transfers In From Other Funds	79,517	17,800	97,317
Operating Transfers (Out) to Other Funds	(51,050)	(103,832)	(154,882)
Due to Other Funds	30,316	(7,726)	22,590
Due to Component Units	12,972		12,972
Net Cash Flows From Noncapital Financing Activities	32,238	(94,058)	(61,820)
Cash Flows From Capital and Related Financing Activities			
Collection of Customer Assessments	62,421		62,421
Acquistion of Capital Assets	(421,090)	(265,145)	(686,235)
Capital Contributions	365,185	265,145	630,330
Principal Paid on Debt	(148,505)	(65,000)	(213,505)
Interest Paid on Debt	(218,303)	(6,043)	(224,346)
Bond Amortization Expense	(20,438)	-	(20,438)
Deferred Charge	5,943	-	5,943
Net Cash Provided (Used) by Capital and Related Financing Activities	(374,787)	(71,043)	(445,830)
Thanenig Activities	(374,707)	(71,043)	(443,030)
Cash Flows From Investing Activities			
Interest on Cash Equivalents	9,898	2,169	12,067
Purchase of Investments	(7,200)	(474)	(7,674)
		·	
Net Cash Provided by Investing Activities	2,698	1,695	4,393
Net Increase in Cash and Cash Equivalents	(209,951)	191,734	(18,217)
Cash and Cash Equivalents at Beginning of the Year	385,680	158,738	544,418
Cash and Cash Equivalents at End of the Year	\$ 175,729	\$ 350,472	\$ 526,201
Reconciliation of Operating Income to Net Cash			
Provided by Operating Activities			
Operating Income (Loss)	\$(157,126)	\$ 297,341	\$ 140,215
Adjustments to Reconcile Operating Income to			
Net Cash Provided by Operating Activities			
Depreciation	293,859	58,747	352,606
Changes in Assets and Liabilities			
Decrease (Increase) in Accounts Receivable	(4,303)	(2,400)	(6,703)
Increase (Decrease) in Accounts Payable	(6,005)	(317)	(6,322)
Increase (Decrease) in Accrued Liabilities	3,475	1,769	5,244
Net Cash Provided by Operating Activities	\$ 129,900	\$ 355,140	\$ 485,040

# CITY OF WILLIAMSTON STATEMENT OF NET ASSETS FIDUCIARY FUNDS June 30, 2004

# **EXHIBIT H**

	Agency
	Fund
<u>ASSETS</u>	
Cash	\$ 21,223
Accounts Receivable	405
Total Assets	\$ 21,628
LIABILITIES AND FUND BALANCE	
Liabilities	
Due to Other FundsPrimary Government	\$ 3,412
Due to Other Governmental Units	18,216
Total Liabilities	\$ 21,628

#### EXHIBIT I

#### CITY OF WILLIAMSTON COMBINING STATEMENT OF NET ASSETS COMPONENT UNITS June 30, 2004

Current Assets	ACCEPTE	Economic Development Corporation	Downtown Development Authority	Tax Increment Finance Authority 2A	Tax Increment Finance Authority 2B	Total
State	<u>ASSETS</u>					
Noncurrent Assets   Restricted Cash   G.813   G.814   Serviced Cash   G.8024   955,482   62,871   116,736   1,798,113   Total Noncurrent Assets   G63,024   962,295   62,871   116,736   1,804,926   G.871   G.872   G.873   G.873	Cash Investments Accounts Receivable	9,848	10,254			697,875 200,000
Restricted Cash Capital Assets (Net of Accumulated Depreciation)         6.813         6.813         6.813           Capital Assets (Net of Accumulated Depreciation)         663.024         955.482         62.871         116,736         1,798,113           Total Noncurrent Assets         663.024         962,295         62.871         116,736         1,804,926           Total Assets         904.387         1,164,698         430,163         663,603         3,162,851           LIABILITIES           Current Liabilities         628         4,561         125         6,839         12,153           Accrued Liabilities         120         2         6,839         12,153           Accrued Liabilities         1,701         68,609         2,467         12,326         91,103           Deposits Payable         3,870         73,290         2,592         19,165         107,246           Noncurrent Liabilities           Bonds PayableDue within One Year         70,000         70,000         2,240,000           Bonds PayableDue within One Year         446,596         446,596         446,596           Installment Purchase Agreements PayableDue within One Year         446,596         2,7,398         -         -         2,825,189 <tr< td=""><td>Total Current Assets</td><td>241,363</td><td>202,403</td><td>367,292</td><td>546,867</td><td>1,357,925</td></tr<>	Total Current Assets	241,363	202,403	367,292	546,867	1,357,925
Total Noncurrent Assets         663,024         962,295         62,871         116,736         1,804,926           Total Assets         904,387         1,164,698         430,163         663,603         3,162,851           LIABILITIES           Current Liabilities         628         4,561         125         6,839         12,153           Accounts Payable         628         4,561         125         6,839         12,153           Accured Liabilities         120         120         120         120         120           Due to Other FundsPrimary Government         7,701         68,609         2,467         12,326         91,103           Deposits Payable         3,870         73,290         2,592         19,165         107,246           Noncurrent Liabilities           Bonds PayableDue Within One Year         70,000         70,000         70,000           Bonds PayableDue Within One Year         41,195         46,596         446,596           Installment Purchase Agreements PayableDue         446,596         27,398         27,398           Total Noncurrent Liabilities         487,791         2,337,398         -         -         2,825,189           Total Liabilities         489,990 <td>Restricted Cash Capital Assets (Net of Accumulated</td> <td>662 024</td> <td></td> <td>62 971</td> <td>116 726</td> <td></td>	Restricted Cash Capital Assets (Net of Accumulated	662 024		62 971	116 726	
Total Assets   904,387	Depreciation)	003,024	933,462	02,871	110,730	1,790,113
Current Liabilities	Total Noncurrent Assets	663,024	962,295	62,871	116,736	1,804,926
Current Liabilities	Total Assets	904,387	1,164,698	430,163	663,603	3,162,851
Accounts Payable Accrued Liabilities         628         4,561         125         6,839         12,153           Accrued Liabilities         120         120         120           Due to Other FundsPrimary Government Due to Other FundsPrimary Government Programs         7,701         68,609         2,467         12,326         91,103           Deposits Payable         3,870         73,290         2,592         19,165         107,246           Noncurrent Liabilities           Bonds PayableDue Within One Year         70,000         70,000           Bonds PayableDue within One Year         41,195         2,240,000         2,240,000           Mortgage PayableDue in More Than One Year         446,596         446,596         446,596         446,596           Installment Purchase Agreements PayableDue Within One Year         447,791         2,337,398         -         2,282,189           Total Noncurrent Liabilities         487,791         2,337,398         -         -         2,825,189           NET ASSETS           Invested in Capital AssetsNet of Related Debt         375,232         (1,381,916)         62,871         116,736         (827,077)           Restricted for Economic Development Programs         29,165         29,165         29,165         29,	<u>LIABILITIES</u>					
Noncurrent Liabilities   Bonds PayableDue Within One Year   70,000   2,240,000   2,240,000   Mortgage PayableDue in More Than One Year   41,195   446,596   446,596   446,596   Mortgage PayableDue in More Than One Year   446,596   446,596   Mortgage PayableDue in More Than One Year   446,596   Mortgage PayableDue in More Than One Year   27,398   27,398   27,398	Accounts Payable Accrued Liabilities Due to Other FundsPrimary Government	7,701	120			120 91,103
Bonds PayableDue Within One Year         70,000         70,000           Bonds PayableDue in More Than One Year         2,240,000         2,240,000           Mortgage PayableDue Within One Year         41,195         41,195           Mortgage PayableDue in More Than One Year         446,596         446,596           Installment Purchase Agreements PayableDue Within One Year         27,398         27,398           Total Noncurrent Liabilities         487,791         2,337,398         -         -         2,825,189           Total Liabilities         499,990         2,410,688         2,592         19,165         2,932,435           NET ASSETS           Invested in Capital AssetsNet of Related Debt         375,232         (1,381,916)         62,871         116,736         (827,077)           Restricted for Economic Development Programs         29,165         29,165         29,165           Downtown Development Plan         135,926         135,926         135,926           Tax Increment Finance Plans         364,700         527,702         892,402	Total Current Liabilities	12,199	73,290	2,592	19,165	107,246
Total Liabilities	Bonds PayableDue Within One Year Bonds PayableDue in More Than One Year Mortgage PayableDue Within One Year Mortgage PayableDue in More Than One Year Installment Purchase Agreements PayableDue		2,240,000			2,240,000 41,195 446,596
NET ASSETS         Invested in Capital AssetsNet of Related Debt       375,232       (1,381,916)       62,871       116,736       (827,077)         Restricted for       Economic Development Programs       29,165       29,165         Downtown Development Plan       135,926       135,926         Tax Increment Finance Plans       364,700       527,702       892,402	Total Noncurrent Liabilities	487,791	2,337,398	-	-	2,825,189
Invested in Capital AssetsNet of Related Debt       375,232       (1,381,916)       62,871       116,736       (827,077)         Restricted for       Economic Development Programs       29,165       29,165         Downtown Development Plan       135,926       135,926         Tax Increment Finance Plans       364,700       527,702       892,402	Total Liabilities	499,990	2,410,688	2,592	19,165	2,932,435
Restricted for Economic Development Programs         29,165         29,165           Downtown Development Plan Tax Increment Finance Plans         135,926         135,926	NET ASSETS					
Economic Development Programs         29,165         29,165           Downtown Development Plan         135,926         135,926           Tax Increment Finance Plans         364,700         527,702         892,402	*	375,232	(1,381,916)	62,871	116,736	(827,077)
Total Net Assets \$ 404,397 \$ (1,245,990) \$ 427,571 \$ 644,438 \$ 230,416	Economic Development Programs  Downtown Development Plan	29,165	135,926	364,700	527,702	135,926
	Total Net Assets	\$ 404,397	\$ (1,245,990)	\$ 427,571	\$ 644,438	\$ 230,416

#### CITY OF WILLIAMSTON COMBINING STATEMENT OF ACTIVITIES COMPONENT UNITS Year Ended June 30, 2004

**EXHIBIT J** 

		PRO	PROGRAM REVENUES NET (EXPENSE) REVE		PENSE) REVEN	UE AND CHA	NGES IN NET	ASSETS	
Functions/Programs	Expenses	Charge for Services	Operating Grants and Contributions	Capital Grants and Contributions	Economic Development Corporation	Downtown Development Authority	Tax Increment Finance Authority 2A	Tax Increment Finance Authority 2B	Total
Economic Development Corporation Community and Economic Development Interest on Related Debt	\$ 34,072 29,456	\$ 68,365	\$ 246		\$ 34,539 (29,456)				\$ 34,539 (29,456)
Total Economic Development Corporation	63,528	68,365	246	\$ -	5,083	\$ -	\$ -	\$ -	5,083
Downtown Development Authority Community and Economic Development Interest and Other Expenses on Related Debt	113,171 149,265		1,792 8,503	445,741		334,362 (140,762)			334,362 (140,762)
Total Downtown Development Authority	262,436		10,295	445,741	-	193,600	-	-	193,600
Tax Increment Finance Authority 2A Community and Economic Development Interest on Related Debt	3,542		2,358				(1,184)		(1,184)
Total Tax Increment Finance Authority 2A	3,542	-	2,358	-	-	-	(1,184)	-	(1,184)
Tax Increment Finance Authority 2B Community and Economic Development Interest on Related Debt	62,541		4,662					(57,879)	(57,879)
Total Tax Increment Finance Authority 2B	\$ 62,541	\$ -	\$ 4,662	\$ 445,741		-	-	(57,879)	(57,879)
		General Reven Property Ta Special ItemC Transfers		Fixed Assets	14,943 (80,000)	354,673 (59,820)	(18,685)	(20,000)	354,673 14,943 (178,505)
		Total General I	Revenues ns and Transfers	S	(65,057)	294,853	(18,685)	(20,000)	191,111
		Change in Net	Assets		(59,974)	488,453	(19,869)	(77,879)	330,731
		Net AssetsBe	eginning of Yea	r	464,371	(1,734,443)	447,440	722,317	(100,315)
		Net AssetsEn	nd of Year		\$ 404,397	\$ (1,245,990)	\$ 427,571	\$ 644,438	\$ 230,416

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Williamston conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by City of Williamston:

#### Reporting Entity

The City of Williamston encompasses an area of approximately 3.7 square miles and is located approximately 20 miles east of Lansing and 65 miles west of Detroit.

The city was incorporated in 1963 as a home rule city under the council-manager form of government. The city council consists of seven council members who are elected at large. Every two years four council members are elected. The mayor, who is recognized as the chief executive officer of the city, and the mayor pro-tem are elected by the council from among its members. The city manager is the administrative agent of the council and is appointed by the council to serve at its pleasure. All other city administrative officers are appointed by the city manager.

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. The criteria established by GASB for determining the reporting entity includes oversight responsibility, fiscal dependency and whether the financial statements would be misleading, if data were not included. The component units total is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government (see discussion below for description of each component unit).

#### DISCRETELY PRESENTED COMPONENT UNITS

#### Downtown Development Authority

The Downtown Development Authority was created under the provisions of Public Act 197 of 1975, as amended, to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The authority's governing body, which consists of nine individuals, is selected by the city council. In addition, the authority's budget is subject to approval by the city council.

#### **Economic Development Corporation**

The Economic Development Corporation was created under the provisions of Public Act 338 of 1974, as amended, to provide means and methods for the encouragement and assistance of industrial and commercial enterprises in relocating, purchasing, constructing, improving, or expanding within the city so as to provide needed services and facilities of such enterprises to the residents of the city. The corporation's governing body, which consists of nine individuals, is selected by the city council.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Tax Increment Finance Authorities (2A and 2B)

The Tax Increment Finance Authorities (2A and 2B) were created under the provisions of Public Act 450 of 1980, as amended, to prevent urban deterioration, to encourage development and activity, and to encourage neighborhood revitalization and historic preservation. The authorities' governing body is the same as the Economic Development Corporation that is selected by the city council and consists of nine individuals.

Complete financial statements of the individual component units can be obtained from their respective administrative offices located in city hall:

#### **Administrative Offices**

City of Williamston 161 East Grand River Avenue Williamston, MI 48895

#### JOINTLY GOVERNED ORGANIZATIONS

The city is a member of the Northeast Ingham Emergency Service Authority (NIESA) which provides emergency services to the residents of Northeast Ingham County. The participating communities provided funding for its operations until December 1998, at which time a millage was levied to provide annual funding. The city is unaware of any circumstances that would cause an additional benefit or burden to the participating governments in the near future. Complete financial statements for the authority can be obtained from the Community Fire Board offices at 627 East Grand River, Williamston, Michigan.

#### **BASIS OF PRESENTATION**

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Changes in Net Assets) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized when it is both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Revenues are recognized in the accounting period in which they become susceptible to accrual, that is, when they become both measurable and available to finance expenditures of the fiscal period. Property taxes, intergovernmental revenue, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the city.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The city reports the following major governmental fund:

The General Fund is the city's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The city reports the following major proprietary funds:

The Sewer Fund accounts for the revenues and expenses for the operation of the sewer system.

The Water Fund accounts for the revenues and expenses for the operation of the water system.

Private-sector standards of accounting and financial reporting, issued prior to December 1, 1989, are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The city has elected to consistently apply all applicable Financial Accounting Standards Board (FASB) pronouncements issued subsequent to November 30, 1989 in accounting and reporting for its proprietary operation.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the city's policy to use restricted resources first, then unrestricted resources as needed.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Deposits and Investments

The cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less from the date of acquisition. The statement of cash flows includes both restricted and unrestricted cash and cash equivalents. Investments are stated at fair value and short-term investments are reported at cost, which approximates fair value. Earnings from investments are allocated to numerous funds as required by Federal regulations, State statutes, and local ordinances.

#### Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statements as "internal balances."

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

#### Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period or for resources that have been received, but not yet earned.

#### **Inventories and Prepaid Items**

No inventory is maintained. Payments for supplies are recorded as expenditures at the time of purchase. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

#### Capital Assets

Capital assets for the primary government, component units and enterprise funds, which include property, plant, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$1,500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

GASB No. 34 requires major networks and major subsystem of infrastructure assets acquired, donated, constructed, or substantially rehabilitated be reported prospectively. The City of Williamston has capitalized the current year's infrastructure, as required by GASB No. 34, and has reported the infrastructure in the Statement of Net Assets. The city has not retroactively capitalized the major infrastructure assets as of June 30, 2004, as permitted by GASB No. 34. GASB No. 34 encourages but does not require phase 3 governments (City of Willamston) to report major general infrastructure assets retroactively since fiscal years ending after June 30, 1980 by the fourth anniversary of the mandated date of adoption of the other provisions of GASB No. 34. For the City of Williamston, the fourth anniversary of the mandated date of adoption of the other provisions of GASB No. 34 will be July 1, 2007. If the city does report the retroactive infrastructure assets, a prior period adjustment will be made to the government-wide financial statements.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Land Improvements10 to 30 yearsBuildings10 to 50 yearsOffice Equipment4 to 10 YearsMachinery and Equipment7 to 10 yearsVehicles4 to 7 yearsInfrastructure20 years

#### Compensated Absences (Vacation and Sick Leave)

It is the city's policy to permit employees to accumulate earned sick and vacation pay benefits for all of the employees. The liability for unpaid accumulated sick leave is 50% of the time available according to the city's union contracts and personnel policy. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported only in governmental funds for employee terminations as of year-end.

#### **Long-Term Obligations**

In the government-wide financial statements and proprietary fund type statements, the long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Assets. For new bond issuances after the implementation of GASB Statement No. 34, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of the following: assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### Other Financing Sources (Uses)

The transfers of cash between the various city funds are budgeted but reported separately from revenues and expenditures as operating transfers in or (out), unless they represent temporary advances that are to be repaid, in which case, they are carried as assets and liabilities of the advancing or borrowing funds.

#### **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### NOTE B--STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Pursuant to statute, prior to the commencement of the fiscal year, the budget is legally enacted through adoption by the city council. Budgets are adopted for the General Fund and Special Revenue Funds as required by statute. Budgets are adopted on a basis consistent with the accounting principles followed in recording transactions. The city's annual budget is adopted on a departmental basis at the activity level. The City Council monitors and amends the budgets as necessary.

Public Act 2 of 1968, as amended, requires the adoption of a balanced budget for general and special revenue funds, as well as budget amendments as needed to prevent actual expenditures from exceeding those provided for in the budget.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE B--STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

The city has not complied with certain provisions of Public Act 2 of 1968, as amended. Expenditures were incurred in excess of the amount appropriated in the amended budget for one activity of the General Fund as follows:

	Budget	_Actual_	(Unfavorable)
General Fund			
Public Safety			
Ingham County Hazmat Team	\$ -	\$ 2,000	\$ (2,000)

#### NOTE C--CASH, DEPOSITS AND INVESTMENTS

Deposits are carried at cost. Deposits are in three financial institutions in the name of the City of Williamston Treasurer. Michigan Compiled Laws, Section 129.91, authorizes the city to deposit and invest in the accounts of Federally insured banks, credit unions, and savings and loan associations, bonds, securities and other direct obligations of the United States; or any agency or instrumentality of the United States, including securities issued or guaranteed by the Government National Mortgage Association; United States government or Federal agency obligation repurchase agreements; bankers' acceptance of United States banks; commercial paper rated within the two highest classifications by not less than two standard rating services which mature not more that 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade. Michigan law prohibits security in the form of collateral, surety bonds, or other forms for the deposit of public money. The city's deposits are in accordance with statutory authority.

The City of Williamston Council has designated three banks for the deposit of city funds. The investment policy adopted by the council in accordance with Public Act 196 of 1997 has authorized investment in the instruments described in the preceding paragraph. The city's deposits and investment policy are in accordance with statutory authority.

At fiscal year-end, the city's deposits and investments were reported in the basic financial statements in the following categories:

	Governmental Activities	Business-Type Activities	Fiduciary Funds	Total Primary Government	Component Units
Cash and Cash Equivalents Restricted Cash	\$ 805,961	\$ 436,226 89,975	\$21,223	\$ 1,263,410 89,975	\$ 432,650 6,813
Investments	275,658	867,894		1,143,552	697,875
Total Deposits	\$ 1,081,619	\$1,394,095	\$21,223	\$ 2,496,937	\$1,137,338

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE C--CASH, DEPOSITS AND INVESTMENTS (Continued)

The breakdown between deposits and investments is as follows:

	Primary	Component
	Government	Units
Bank Deposits (Checking and Savings	*	
Accounts, Certificates of Deposit)	\$ 1,352,755	\$ 439,463
Investments in Securities, Mutual		
Funds and Similar Vehicles	1,143,552	697,875
Petty Cash and Cash on Hand	630	
Total	\$ 2,496,937	\$1,137,338

The bank balance of the primary government's deposits is \$1,397,765, of which \$200,000 is covered by Federal depository insurance. The component units' deposits had a bank balance of \$439,028 of which \$106,813 was covered by Federal depository insurance.

Investments are categorized into these three categories of credit risk:

- 1. Insured or registered, or securities held by the city or its agent in the city's name;
- 2. Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the city's name; and
- 3. Uninsured and unregistered, with securities held by the counterparty or by its trust department or agent but not in the city's name.

At year-end, the city's investment balances were categorized as follows:

	Reported Amount (Fair Value)
Investments Not Subject to Categorization Business Money Market (MM) Government Operating MM Fund	\$ 1,840,825 602
Total Primary Government	\$ 1,841,427

The city has investments with Bank One. The nature of mutual funds, insurance annuities, bond funds and equity pools does not allow for risk-categorization, which is in accordance with GASB Statement No. 3. The risk and nonrisk-categorized investments are carried at cost, which is also the market value.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE D--PROPERTY TAXES

Property taxes are levied on each July 1st on the taxable valuation of property located in the city as of the preceding December 31st. The city property taxes were levied and collectible on July 1, 2003. It is the policy of the City of Williamston to recognize revenue from the current tax levy in the fiscal year when proceeds of this levy are budgeted and made available for the financing of operations.

The 2003 State Equalized Valuation of the city totaled \$110,441,160 and the State Taxable Valuation was \$86,591,314 (net of captured taxes), on which ad valorem taxes levied consisted of 15.8781 mills and raising \$1,374,906 for city operations. This is recorded as revenue in the General Fund, which also includes industrial facility taxes, penalties, interest and administrative fees, for a total of \$1,463,436 (net of tax tribunal refunds).

#### NOTE E--RECEIVABLES

#### Receivables-Primary Government

The following amounts listed as accounts receivable in the primary government funds have been collected within 90 days after year end and are not offset by deferred revenue, except for the \$1,473 General Fund sidewalk special assessment, which is offset by deferred revenue and the \$243,698 Sewer Fund special assessment:

\$ 5,612	
1,473	
	\$ 7,085
170,267	
243,698	
	413,965
80	
	80
	\$ 421,130
	1,473 170,267 243,698

### NOTES TO FINANCIAL STATEMENTS

# NOTE E--RECEIVABLES (Continued)

# Receivables-Economic Development Fund (Component Unit)

The receivable of \$200,000 in the Economic Development Fund is the balance due from the sale of the Industrial Park.

# NOTE F--CAPITAL ASSETS

# **Primary Government**

Capital asset activity of the primary government for the current year was as follows:

Governmental Activities	Beginning Balance	Increases	Decreases	Ending Balance
Capital Assets Not Being Depreciated Land Land Improvements	\$ 242,350 317,395			\$ 242,350 317,395
Subtotal	559,745	\$ -	\$ -	559,745
Capital Assets Being Depreciated				
Land Improvements	294,530		37,494	257,036
Buildings	800,684		15,957	784,727
Office Equipment	104,573	13,260	58,254	59,579
Machinery and Equipment	372,328	61,108	82,289	351,147
Vehicles	528,564	226,590	187,867	567,287
Infrastructure		322,226		322,226
Subtotal	2,100,679	623,184	381,861	2,342,002
Less Accumulated Depreciation for				
Land Improvements	173,032	11,316	37,494	146,854
Buildings	239,673	18,654	15,387	242,940
Office Equipment	80,822	7,876	45,650	43,048
Machinery and Equipment	261,494	35,348	26,173	270,669
Vehicles	403,040	80,098	187,866	295,272
Infrastructure				
Subtotal	1,158,061	153,292	312,570	998,783
Net Capital Assets Being Depreciated	942,618	469,892	69,291	1,343,219
Governmental Activities Capital Total Capital AssetsNet of Depreciation	\$1,502,363	\$469,892	\$ 69,291	\$1,902,964

# NOTES TO FINANCIAL STATEMENTS

# NOTE F--CAPITAL ASSETS (Continued)

Depreciation expense was charged to programs of the primary government as follows:

Governmental Activities General Government Public Safety Public Works  Total DeprecationGovernmental Activities		Amount \$ 14,600 26,228 112,464 \$ 153,292		
Business-Type Activities	07/01/2003	Increases	Decreases	06/30/2004
Capital Assets Not Being Depreciated Land	\$ 436,557			\$ 436,557
Subtotal	436,557	\$ -	\$ -	436,557
Capital Assets Being Depreciated Water and Sewer System Equipment	15,037,536 520,163	667,374 18,860	(9,725) (21,096)	15,695,185 517,927
Subtotal	15,557,699	686,234	(30,821)	16,213,112
Less: Accumulated Depreciation for Water and Sewer System Equipment	3,583,415 213,363	326,792 26,063	(9,725) (21,097)	3,900,482 218,329
Subtotal	3,796,778	352,855	(30,822)	4,118,811
Net Capital Assets Being Depreciated	11,760,921	333,379	1	12,094,301
Total Capital AssetsNet of Depreciation	\$ 12,197,478	\$ 333,379	\$ 1	\$ 12,530,858

Depreciation expense was charged to business-type programs of the primary government as follows:

Business-Type Funds	
Water	\$ 58,747
Sewer	293,859
Total Business-Type Funds	\$352,606

# NOTES TO FINANCIAL STATEMENTS

# NOTE F--CAPITAL ASSETS (Continued)

# Component Units

Capital asset activity of the Economic Development Corporation (EDC) for the current year was as follows:

	07/01/2003	Additions	Deletions	06/30/2004
Capital Assets Not Being Depreciated Land	\$331,780		\$301,780	\$ 30,000
Subtotal	331,780	\$ -	301,780	30,000
Capital Assets Being Depreciated Land Improvements Buildings Machinery and Equipment	15,510 736,224 16,229	16,943	16,229	15,510 736,224 16,943
Subtotal	767,963	16,943	16,229	768,677
Less Accumulated Depreciation for Land Improvements Buildings Machinery and Equipment	2,994 107,115 4,057	721 20,587 4,236	4,057	3,715 127,702 4,236
Subtotal	114,166	25,544	4,057	135,653
Net Capital Assets Being Depreciated	653,797	(8,601)	12,172	633,024
Total Capital AssetsNet of Depreciation	\$985,577	\$ (8,601)	\$313,952	\$663,024

Depreciation expense for the year was \$25,544.

# NOTES TO FINANCIAL STATEMENTS

# NOTE F--CAPITAL ASSETS (Continued)

Capital asset activity of the Downtown Development Authority (DDA) for the current year was as follows:

	07/01/2003	Additions	Deletions	06/30/2004
Capital Assets Not Being Depreciated Land Land Improvements	\$144,093	\$123,736		\$144,093 123,736
Subtotal	144,093	123,736	\$ -	267,829
Capital Assets Being Depreciated Land Improvements Buildings Machinery and Equipment	312,656 156,468 14,000	491,053	7,226 760	796,483 155,708 14,000
Subtotal	483,124	491,053	7,986	966,191
Less Accumulated Depreciation for Land Improvements Buildings Machinery and Equipment	181,896 53,646 10,500	30,894 4,449 3,500	6,086 261	206,704 57,834 14,000
Subtotal	246,042	38,843	6,347	278,538
Net Capital Assets Being Depreciated	237,082	452,210	1,639	687,653
Total Capital AssetsNet of Depreciation	\$381,175	\$575,946	\$ 1,639	\$955,482

Depreciation expense for the year was \$38,843.

Capital asset activity of the TIFA 2A for the current year was as follows:

	07/01/2003	Additions	Deletions	06/30/2004
Capital Assets Not Being Depreciated				
Land	\$ 62,871			\$ 62,871
Total Capital AssetsNet of Depreciation	\$ 62,871	\$ -	\$ -	\$ 62,871

# NOTES TO FINANCIAL STATEMENTS

# NOTE F--CAPITAL ASSETS (Continued)

Capital asset activity of the TIFA 2B for the current year was as follows:

	07/01/2003	Additions	Deletions	06/30/2004
Capital Assets Not Being Depreciated Land	\$112,694			\$112,694
Subtotal	112,694	\$ -	\$ -	112,694
Capital Assets Being Depreciated Land Improvements Buildings	1,485	4,491	1,485	4,491
Subtotal	1,485	4,491	1,485	4,491
Less Accumulated Depreciation for Land Improvements Buildings	1,485	449	1,485	449
Subtotal	1,485	449	1,485	449
Net Capital Assets Being Depreciated		4,042		4,042
Total Capital AssetsNet of Depreciation	\$112,694	\$ 4,042	\$ -	\$116,736

Depreciation expense for the year was \$449.

# NOTES TO FINANCIAL STATEMENTS

# NOTE G--INTERFUND RECEIVABLES, PAYABLES, ADVANCES AND TRANSFERS

The amounts of the interfund receivables and payables between funds of the primary government and component units are as follows:

<u>Fund</u>	Interfund Receivable	<u>Fund</u>	Interfund Payable
Primary Government			
General	\$188,703	Non-Major Governmental	\$ 30,888
		Sewer	128,973
		Water	25,430
		Tax CollectionFudiciary	3,412
Non-Major Governmental	44,052	General	44,052
Total Primary Government	\$232,755		\$232,755
Primary Government		Component Units	
General	\$ 91,103	Economic Development Corporation	\$ 7,701
		Downtown Development Authority	68,609
		Tax Increment Finance Authority 2A	2,467
		Tax Increment Finance Authority 2B	12,326
Total Primary Government	\$ 91,103	Total Component Units	\$ 91,103

# NOTES TO FINANCIAL STATEMENTS

# NOTE G--INTERFUND RECEIVABLES, PAYABLES, ADVANCES AND TRANSFERS (Continued)

The 2004 operating transfers from Exhibits D, F and J can be summarized as follows:

	Transfers In		Transfers (Out)
Primary Government			
General	\$ 89,650	Non-Major Governmental Sewer Water	\$ 9,900 42,750 37,000
Non-Major Governmental Water	135,000 9,500	General	144,500
Non-Major Governmental Sewer Water	37,168 66,832 8,300	Non-Major Governmental Water Sewer	37,168 66,832 8,300
Total Primary Government	346,450		346,450
Primary Government		Component Units	
General	105,820	Economic Development Corporation Downtown Development Authority Tax Increment Finance Authority 2A Tax Increment Finance Authority 2B	20,000 59,820 6,000 20,000
Non-Major Governmental Sewer	60,000 12,685	Economic Development Corporation Tax Increment Finance Authority 2A	60,000 12,685
Total Primary Government	178,505	Total Component Units	178,505
Total Reporting Entity	\$524,955		\$ 524,955

### NOTES TO FINANCIAL STATEMENTS

### NOTE H--LEASES

<u>Capital Leases</u>—The city has entered into an installment purchase agreement on June 25, 2003 as lessee for financing the purchase of a Vactor sewer cleaner. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. The future minimum lease obligations and the net present value is as follows:

Year Ended June 30	
2005	\$ 41,996
2006	41,996
2007	41,996
2008	41,996
Total Minimum Lease Payments	167,984
Less: Amount Representing Interest	
2005	5,862
2006	4,478
2007	3,041
2008	1,549
Total Amount Representing Interest	14,930
Present Value	\$ 153,054

#### NOTES TO FINANCIAL STATEMENTS

### NOTE I--LONG-TERM DEBT

The city issues bonds to provide for the acquisition and construction of major capital improvements. General obligation bonds are direct obligations and pledge the full faith and credit of the city. City contractual agreements and installment purchase agreements are also general obligations of the city. Special assessment bonds provide for capital improvements that benefit specific properties, and will be repaid from amounts levied against those properties benefited from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the city is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a reassessment of the district) are received. Revenue bonds involve a pledge of specific income derived from the acquired or constructed assets to pay debt service.

Bond and contractual obligation activity can be summarized as follows:

Governmental Activities	Balance 07/01/2003	Additions (Reductions)	Balance 06/30/2004	Due Within One Year
\$1,395,000, 2002 Series, General Obligation Limited Tax Bonds. Due in 19 annual installments at interest ranging between 4.50% through 5.10% for Tobias/Linn Drain Sewer System at large.	\$ 1,395,000	\$ (20,000)	\$ 1,375,000	\$ 25,000
\$250,000, 2003 Series, Michigan Transportation Fund Bonds, Due in 14 annual installments at interest ranging between 3.00% through 4.35% for major street improvements	250,000		250,000	
\$928,436, 2003 Special Assessment for Tobias/Linn Road project payable to Ingham County Drain Commission. Due in 20 annual decreasing installments at interest rate of 5.00%.	882,014	(46,422)	835,592	46,422
Installment Purchase Agreement \$195,050. To purchase a Vactor sewer cleaner, payable in 5 years to Vactor Manufacturing, Inc., at an interest rate of 3.83%.		195,050 (41,996)	153,054	36,134
Vested Employee Benefits Payable	27,421	11,753	39,174	
Total Governmental Activities	\$ 2,554,435	\$ 98,385	\$ 2,652,820	\$107,556

# NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

Business-Type Activities	Balance 07/01/2003	Additions (Reductions)	Balance 06/30/2004	Due Within One Year
\$850,000, 1996 Series, Revenue Bonds (Water and Sewer Improvements), due in annual installments at interest rates between 4% through 5.7%.	\$ 660,000	\$ (35,000)	\$ 625,000	\$ 40,000
\$585,000, 1996 Series, Special Assessment Limited Tax Bonds, due in annual installments at interest rates between 5% through 8% (Net of Amortization of \$17,159).	341,281	(38,440)	302,841	40,000
\$3,700,000, 2001 Series, General Obligation Unlimited Tax Refunding Bonds. Issued 2001 General Obligation Refunding Bonds leaving a balance of \$3,700,000 in 2001. Due in 18 annual installments at interest rates between 3% through 4.7% (Net of Amortization of \$181,086).	3,420,979	(17,065)	3,403,914	30,000
Installment Purchase Agreement dated July 1, 1999, \$161,000. To purchase the Victory Meadows Lift Station, payable in 6 annual installments to Independent Bank at an interest rate of 4.6%.	59,000	(29,000)	30,000	30,000
Installment Purchase Agreement dated July 7, 1999, \$161,000. To purchase the Victory Meadow Lift Station, payable in 6 annual installments to Independent Bank at an interest rate of 4.6%.	59,000	(29,000)	30,000	30,000
Installment Purchase Agreement \$355,000 To purchase the Wellfield Property, payable in 6 years at an interest rate of 4.6% to Independent Bank.	130,000	(65,000)	65,000	65,000
Vested Employee Benefits Payable	4,528	1,188	5,716	
Total Business-Type Activities	\$ 4,674,788	\$ (212,317)	\$4,462,471	\$235,000

# NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

Component Unit Activities	Balance 07/01/2003	Additions (Reductions)	Balance 06/30/2004	Due Within One Year
Downtown Development Authority (DDA)				
\$1,895,000, 1994 Series, Limited Tax General Obligation Downtown Development Bonds. Issued 1999 DDA Refunding Bonds leaving a balance due of \$210,000 in 1999. Due in 6 annual installments at interest rates between 5.6% through 7%.	\$ 80,000	\$ (40,000)	\$ 40,000	\$ 40,000
\$425,000, 1994 Series, Limited Tax General Obligation Downtown Development Bonds. Due in 26 annual installments starting on November 1, 1998 and interest starting on May 1, 1995 at interest rates between 5.6% through 7.125%.	375,000	(375,000)		
\$1,945,000, 1999 Series, Limited Tax General Obligation Downtown Development Refunding Bonds. Due in 25 annual installments at interest rates ranging between 3.4% through 4.95%.	1,880,000	(15,000)	1,865,000	20,000
\$425,000, 1994 Series, Limited Tax General Obligation Downtown Development Bonds. Issued 2004 DDA Refunding Bonds leaving a balance due of \$405,000 in 2004. Due in 20 annual installments at interest rates between 2.0% through 5.0%.		405,000	405,000	10,000
Land Contract \$115,191. To purchase Deer Creek Car Wash property in 5 annual installments at 9.5% interest payable to individuals.	52,418	(25,020)	27,398	27,398
Total Downtown Development Authority	\$ 2,387,418	\$ (50,020)	\$2,337,398	\$ 97,398

# NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

Economic Development Coporation (EDC)	Balance 07/01/2003	Additions (Reductions)	Balance 06/30/2004	Due Within One Year
Mortgage payable \$684,000. To purchase a parcel of land and certain improvements to house some city offices, payable in quarterly installments over a period of 15				
years at an interest rate of 5.75%.	\$ 526,700	\$ (38,909)	\$ 487,791	\$ 41,195
Total Economic Development Corporation	\$ 526,700	\$ (38,909)	\$ 487,791	\$ 41,195
Total Component Unit Activities	\$ 2,914,118	\$ (88,929)	\$2,825,189	\$138,593
Total Reporting Entity Activities	\$10,143,341	\$ (202,861)	\$9,940,480	\$481,149

### NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

The debt service requirements to maturity for the city's debt obligations outstanding at June 30, 2004 are as follows:

# Annual Debt Service Requirements--Governmental Activities

# General Obligation Limited Tax Bonds, Series 2002

Date of Issue: March 1, 2002

Amount: \$1,395,000

	Principal	Int	terest	Annual
Year	1-May	1-May	1-November	Total
2004			\$ 33,134	\$ 33,134
2005	\$ 25,000	\$ 33,134	32,571	90,705
2006	30,000	32,571	31,896	94,467
2007	35,000	31,896	31,109	98,005
2008	40,000	31,109	30,209	101,318
2009	45,000	30,209	29,196	104,405
2010	50,000	29,196	28,071	107,267
2011	55,000	28,071	26,820	109,891
2012	60,000	26,820	25,455	112,275
2013	65,000	25,455	23,976	114,431
2014	75,000	23,976	22,233	121,209
2015	80,000	22,233	20,333	122,566
2016	90,000	20,333	18,150	128,483
2017	100,000	18,150	15,700	133,850
2018	110,000	15,700	12,978	138,678
2019	120,000	12,978	9,978	142,956
2020	125,000	9,978	6,853	141,831
2021	130,000	6,853	3,570	140,423
2022	140,000	3,570		143,570
Total	\$ 1,375,000	\$402,232	\$ 402,232	\$ 2,179,464

# NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

# 2003 Act 175 Michigan Transportation Fund Bonds

Date of Issue: February 1, 2003

Amount: \$250,000

	Principal	Interest		Annual
Year	1-August	1-August	1-February	Total
2004		\$ 4,666	\$ 4,666	\$ 9,332
2005		4,666	4,667	9,333
2006	\$ 10,000	4,667	4,516	19,183
2007	10,000	4,516	4,366	18,882
2008	15,000	4,366	4,141	23,507
2009	15,000	4,141	3,916	23,057
2010	15,000	3,916	3,688	22,604
2011	15,000	3,688	3,436	22,124
2012	15,000	3,436	3,170	21,606
2013	20,000	3,170	2,795	25,965
2014	20,000	2,795	2,410	25,205
2015	20,000	2,410	2,010	24,420
2016	20,000	2,010	1,600	23,610
2017	25,000	1,600	1,075	27,675
2018	25,000	1,075	544	26,619
2019	25,000	544		25,544
Total	\$250,000	\$ 51,666	\$ 47,000	\$348,666

# NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

# 2003 Tobias/Linn Road Special Assessment

Date of Issue: February 1, 2003

Amount: \$928,436

Year	Principal November	Interest November	Annual Total
1 eai	November	November	Total
2004	\$ 46,422	\$ 41,780	\$ 88,202
2005	46,422	39,459	85,881
2006	46,422	37,137	83,559
2007	46,422	34,816	81,238
2008	46,422	32,495	78,917
2009	46,422	30,174	76,596
2010	46,422	27,853	74,275
2011	46,422	25,532	71,954
2012	46,422	23,211	69,633
2013	46,422	20,890	67,312
2014	46,422	18,569	64,991
2015	46,422	16,248	62,670
2016	46,422	13,927	60,349
2017	46,422	11,606	58,028
2018	46,421	9,284	55,705
2019	46,421	6,963	53,384
2020	46,421	4,642	51,063
2021	46,421	2,321	48,742
Total	\$ 835,592	\$ 396,907	\$ 1,232,499

# Vactor Capital Lease Payable

Date of Issue: June 25, 2003

Amount: \$195,050

Year	Principal 28-July	Interest 28-July	Annual Total
2004	Φ 26 124	Φ. 7. 0.62	Φ. 41.00.6
2004	\$ 36,134	\$ 5,862	\$ 41,996
2005	37,518	4,478	41,996
2006	38,955	3,041	41,996
2007	40,447	1,549	41,996
		<u> </u>	
Total	\$153,054	\$14,930	\$167,984

#### NOTES TO FINANCIAL STATEMENTS

### NOTE I--LONG-TERM DEBT (Continued)

### Annual Principal and Interest Requirements--Business-Type Funds

The enterprise funds' annual requirements to pay the principal and interest on the city's direct long-term debt obligations outstanding at June 30, 2004 are as follows:

### Revenue Bonds Water/Sewer Improvements, Series 1996 (Sewer Fund)

Date of Issue: February 26, 1996

Amount: \$850,000

	Principal	In	terest	Annual
Year	1-March	1-March	1-September	Total
2004			\$ 16,906	\$ 16,906
2005	\$ 40,000	\$ 16,906	15,936	72,842
2006	40,000	15,936	14,936	70,872
2007	45,000	14,936	13,789	73,725
2008	45,000	13,789	12,619	71,408
2009	45,000	12,619	11,438	69,057
2010	50,000	11,438	10,100	71,538
2011	50,000	10,100	8,750	68,850
2012	55,000	8,750	7,238	70,988
2013	60,000	7,238	5,558	72,796
2014	60,000	5,558	3,848	69,406
2015	65,000	3,848	1,995	70,843
2016	70,000	1,995		71,995
Total	\$625,000	\$123,113	\$ 123,113	\$871,226

### 1996 Sewer Special Assessment Bonds (Sewer Fund)

Date of Issue: November 1, 1996

Amount: \$585,000

Unamortized Bond Discount: \$18,719 Current Year Amortized Cost: \$1,560

	Principal	Int	terest	Annual
Year	1-November	1-May	1-November	Total
2004	\$ 40,000		\$ 8,400	\$ 48,400
2005	40,000	\$ 7,200	7,200	54,400
2006	40,000	6,000	6,000	52,000
2007	40,000	5,000	5,000	50,000
2008	40,000	4,000	4,000	48,000
2009	40,000	3,000	3,000	46,000
2010	40,000	2,000	2,000	44,000
2011	40,000	1,000	1,000	42,000
Total	\$ 320,000	\$28,200	\$ 36,600	\$384,800

#### NOTES TO FINANCIAL STATEMENTS

### NOTE I--LONG-TERM DEBT (Continued)

### General Obligation Unlimited Tax Refunding Bonds, Series 2001

Date of Issue: September 27, 2001

Amount: \$3,700,000

Unamortized Bond Discount at June 30, 2003: \$22,189

Deferred Amount: \$171,832

Current Year Amortized Cost: \$12,934

	Principal	Interest		Annual
Year	1-November	1-May	1-November	Total
2004	\$ 30,000		\$ 78,912	\$ 108,912
2005	30,000	\$ 78,424	78,424	186,848
2006	35,000	77,899	77,899	190,798
2007	215,000	77,287	77,287	369,574
2008	180,000	72,987	72,987	325,974
2009	205,000	69,274	69,274	343,548
2010	235,000	64,918	64,918	364,836
2011	265,000	59,777	59,777	384,554
2012	300,000	54,146	54,146	408,292
2013	335,000	47,696	47,696	430,392
2014	375,000	40,326	40,326	455,652
2015	415,000	31,889	31,889	478,778
2016	460,000	22,448	22,448	504,896
2017	505,000	11,867	11,867	528,734
Total	\$ 3,585,000	\$708,938	\$ 787,850	\$5,081,788

### **Defeased Debt**

In prior years, the city defeased the 1991 Series Bonds by placing the proceeds of new bonds (\$3,700,000) in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the financial statements. At June 30, 2004, \$3,400,000 of bonds outstanding are considered defeased.

# NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

# Victory Meadows Lift Station Installment Purchase Agreement (Sewer Fund)

Date of Issue: July 7, 1999

Amount: \$161,000

	Principal	I	nterest	Annual
Year	1-June	1-June	1-December	Total
2004 2005	\$30,000	\$ 690	\$ 690	\$ 690 30,690
Total	\$30,000	\$ 690	\$ 690	\$31,380

# Forest of Nottingham Lift Station Installment Purchase Agreement (Sewer Fund)

Date of Issue: July 7, 1999

Amount: \$161,000

	Principal	I	nterest	Annual
Year	1-June	1-June	1-December	Total
2004 2005	\$ 30,000	\$ 690	\$ 690	\$ 690 30,690
Total	\$ 30,000	\$ 690	\$ 690	\$ 31,380

### NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

### Wellfield Property Installment Purchase Agreement (Water Fund)

Date of Issue: July 7, 1999

Amount: \$355,000

	Principal	I1	nterest	Annual
Year	1-June	1-June	1-December	Total
2004 2005	\$65,000	\$1,495	\$ 1,495	\$ 1,495 66,495
Total	\$65,000	\$1,495	\$ 1,495	\$67,990

# Annual Debt Service Requirements--Component Units

The annual requirements to pay the principal and interest on the component units direct long-term debt obligations outstanding at June 30, 2004 are as follows:

### Downtown Development Authority (DDA)

### 1994 General Obligation Downtown Development Bond (DDA)

Date of Issue: December 21, 1994

Amount: \$1,895,000

	Principal	In	nterest	Annual		
Year	1-November	1-May	1-November	Total		
2004	\$ 40,000		\$ 1,240	\$41,240		
Total	\$ 40,000	\$ -	\$ 1,240	\$41,240		

#### NOTES TO FINANCIAL STATEMENTS

### NOTE I--LONG-TERM DEBT (Continued)

### 1999 Downtown Development Refunding Bonds

Date of Issue: May 20, 1999

Amount: \$1,945,000

	Principal	Int	Annual	
Year	1-November	1-May	1-November	Total
2004	\$ 20,000		\$ 43,128	\$ 63,128
2005	65,000	\$ 42,733	42,733	150,466
2006	65,000	41,416	41,416	147,832
2007	70,000	40,084	40,084	150,168
2008	65,000	38,614	38,614	142,228
2009	70,000	37,216	37,216	144,432
2010	75,000	35,711	35,711	146,422
2011	80,000	34,099	34,099	148,198
2012	85,000	32,319	32,319	149,638
2013	90,000	30,428	30,428	150,856
2014	90,000	28,425	28,425	146,850
2015	95,000	26,333	26,333	147,666
2016	105,000	24,124	24,124	153,248
2017	110,000	21,683	21,683	153,366
2018	115,000	19,070	19,070	153,140
2019	120,000	16,339	16,339	152,678
2020	125,000	13,489	13,489	151,978
2021	135,000	10,395	10,395	155,790
2022	140,000	7,054	7,054	154,108
2023	145,000	3,589	3,589	152,178
TD 4 1	ф1 067 000	Φ502.121	ф. 546.24C	Φ 2 014 270
Total	\$1,865,000	\$503,121	\$ 546,249	\$ 2,914,370

### <u>Defeased Debt</u>

In prior years, the DDA defeased 1994 Non-Callable Bonds and 1999 Refunding Bonds by placing the proceeds of new bonds (\$2,155,000) in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the general purpose financial statements. At June 30, 2004, \$1,655,000 of bonds outstanding are considered defeased.

#### NOTES TO FINANCIAL STATEMENTS

### NOTE I--LONG-TERM DEBT (Continued)

### 2004 Downtown Development Refunding Bonds

Date of Issue: February 18, 2004

Amount: \$405,000

	Principal	Interest		Annual
Year	1-November	1-May	1-November	Total
2004	\$ 10,000		\$ 11,214	\$ 21,214
2005	15,000	\$ 7,878	7,878	30,756
2006	15,000	7,728	7,728	30,456
2007	15,000	7,578	7,578	30,156
2008	20,000	7,410	7,410	34,820
2009	20,000	7,135	7,135	34,270
2010	20,000	6,835	6,835	33,670
2011	20,000	6,510	6,510	33,020
2012	20,000	6,160	6,160	32,320
2013	25,000	5,785	5,785	36,570
2014	20,000	5,285	5,285	30,570
2015	20,000	4,885	4,885	29,770
2016	20,000	4,455	4,455	28,910
2017	20,000	4,025	4,025	28,050
2018	20,000	3,575	3,575	27,150
2019	20,000	3,125	3,125	26,250
2020	20,000	2,625	2,625	25,250
2021	30,000	2,125	2,125	34,250
2022	30,000	1,375	1,375	32,750
2023	25,000	625	625	26,250
Total	\$ 405,000	\$ 95,119	\$ 106,333	\$ 606,452

On February 8, 2004, the city issued \$405,000 in Downtown Development Refunding Bonds, Series 2004 with an average interest rate of 3.755 percent to refund \$365,000 of outstanding 1994 Downtown Development Bonds, Series 1994 with an average interest rate of 6.772 percent. The net proceeds of \$384,429 (after the payment of \$20,751 in underwriting fees and related bond issuance costs), were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1994 Series bonds. As a result, the 1984 bonds are considered to be defeased and the liability for those bonds have been removed from the component unit column of the statement of net assets. The city refunded the 1994 Series bonds to reduce its total debt service payments over the next 20 years by \$77,914 and resulted in an economic gain of \$51,649.

### NOTES TO FINANCIAL STATEMENTS

# NOTE I--LONG-TERM DEBT (Continued)

# Land Contract (DDA)--Deer Creek Car Wash Property

Date of Issue: December 15, 1999

Amount: \$115,191

Year	Principal 15-December	Interest 15-December	Annual Total
2004	\$ 27,398	\$ 2,602	\$30,000
Total	\$ 27,398	\$ 2,602	\$30,000

# Economic Development Corporation (EDC)

# Mortgage Payable--Real Estate

Date of Issue: July 1, 1998

Amount: \$684,000

	Principal	Interest	Annual
Year	Payments	Payments	Total
2005	\$ 41,195	\$ 27,170	\$ 68,365
2006	43,615	24,750	68,365
2007	46,177	22,188	68,365
2008	48,890	19,475	68,365
2009	51,763	16,602	68,365
2010	54,804	13,561	68,365
2011	58,024	10,341	68,365
2012	61,433	6,932	68,365
2013	65,042	3,323	68,365
2014	16,848	242	17,090
Total	\$487,791	\$144,584	\$632,375

Effective for the fiscal year ended June 30, 2002, the Economic Development Corporation assumed this mortgage from the General Fund.

#### NOTES TO FINANCIAL STATEMENTS

### NOTE I--LONG-TERM DEBT (Continued)

#### **Debt Covenants**

The city's three revenue bonds issued include a covenant to set aside amounts in a bond reserve fund. At June 30, 2004, there was \$6,813, \$13,147 and \$76,828 in separate bank accounts for the bond reserves for the 2004 DDA Refunding Bond, 1994 DDA Water and Sewer Improvement Revenue Bonds and the 1996 Water and Sewer Improvement Revenue Bonds, respectively. These bonds reserves are reported as "Restricted Cash" in the Statement of Net Assets for the respective funds.

#### No Commitment Debt

Excluded from the long-term debt are revenue bonds issued by the Economic Development Corporation issued to acquire and lease property to third parties. The revenue bonds issued are payable solely from the net revenue derived from the respective leases and are not a general obligation of the city. After these bonds are issued, all financial activity is taken over by the paying agent. The bonds and related lease contracts are not reflected in the city's financial statements. Information regarding the status of the bond issue, including possible default must be obtained from the paying agent or other knowledgeable source. The amount outstanding at June 30, 2004 is \$600,000.

### NOTE J--COMPENSATED ABSENCES

#### Vested Employee Benefits Payable

The city has an accrued liability for accumulated vested vacation and sick leave benefits payable for its employees. As of June 30, 2004, the accumulated vested vacation and sick leave benefits of the city's employees were as follows:

#### Vested Employee Benefits Payable--Primary Government

	Sick/Personnel Leave	Vacation Leave	Total
General Government	\$14,549 2,202	\$24,625	\$39,174
Public Works Department	2,302	3,414	5,716
Total	\$16,851	\$28,039	\$44,890

These amounts are reported in the Statement of Net Assets as a non-current liability in the governmental (General Government) and business-type activities (Sewer Enterprise Fund-Public Works Department).

City employees are entitled to certain vacation and sick pay benefits that accrue and vest under the terms of the city's labor agreements and personnel policy.

#### NOTES TO FINANCIAL STATEMENTS

### NOTE J--COMPENSATED ABSENCES (Continued)

Vacation leave is earned in varying amounts ranging from 1 to 5 five weeks depending on the number of years of service provided by the employee and is available on the employee's anniversary date. With supervisory approval, employees may carry over a maximum of one week to the subsequent period.

Sick leave is earned by all city employees at the rate of 12 days annually with each day being made available as of the last day of the month. A maximum of 24 days may be accrued. Upon retirement employees are paid for one-half of their accumulated unused sick leave.

### NOTE K--EMPLOYEES' RETIREMENT SYSTEM

#### PRIMARY GOVERNMENT

#### Description of Plan and Plan Assets

The City of Williamston is in an agent multiple-employer defined benefit pension plan with the Municipal Employees' Retirement System (MERS), administered by the State of Michigan. The system provides the following provisions: normal retirement, deferred retirement, service retirement allowance, disability retirement allowance, nonduty-connected death and post-retirement adjustments to plan members and their beneficiaries. The service requirement for General employees is computed using credited service at the time of termination of membership multiplied by the sum of 2% times the final average compensation (FAC). The service requirement for Non-Union employees is computed using credited service at the time of termination of membership multiplied by the sum of 2.25% of (FAC), with a maximum benefit of 80% of FAC. The service requirement for Police and Non-Union Classified is computed using credited service at the time of termination of membership multiplied by the sum of 2.5% of (FAC), with a maximum benefit of 80% of FAC. The most recent period for which actuarial data was available was for the fiscal year ended December 31, 2003.

MERS was organized pursuant to Section 12a of Public Act 156 of 1851 (MSA 5.333(a); MCLA 46.12(a)), as amended, State of Michigan. MERS is regulated under Public Act 427 of 1984, sections of which have been approved by the State Pension Commission. MERS issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to the MERS at 1134 Municipal Way, Lansing, Michigan 48917.

#### **Funding Policy**

General contribute 4.75%, Police contribute 8.00%, Non-Union employees contribute 7.00% and Non-Union Classified contribute 9.90% of their annual compensation, respectively. The city's pension contributions of covered payroll for the period ending December 31, 2003 were 6.10% for General, 16.80% for Police, 7.09% for Non-Union Employees, 0.00% for Non-Union Classified, respectively.

#### NOTES TO FINANCIAL STATEMENTS

### NOTE K--EMPLOYEES' RETIREMENT SYSTEM (Continued)

If a member leaves the employ of the municipality or dies, without a retirement allowance or other benefit payable on his/her account, the member's accumulated contributions plus interest (at a rate determined by MERS, currently 1.5%) are refunded with spousal consent, to the member, if living, or to the member's surviving spouse, if any, or to a named beneficiary.

### **Annual Pension Cost**

During the calendar year ended December 31, 2003, the city's contributions totaled \$67,385 and the employee contributions totaled \$50,242; these contributions were made in accordance with the contribution requirement determined by an actuarial valuation of the plan as of December 31, 2001, and personnel agreement. The employer contribution rate has been determined based on the entry age normal funding method. Under the entry age normal cost funding method, the total employer contribution is comprised of the normal cost plus the level annual percentage of payroll payment required to amortize the unfunded actuarial accrued liability over 30 years. The employer normal cost is, for each employee, the level percentage of payroll contribution (from entry age to retirement) required to accumulate sufficient assets at the member's retirement to pay for his projected benefit. Significant actuarial assumptions used include a long-term investment yield rate of 8% and annual salary increases of 4.5% plus a percentage based on an age-related scale to reflect merit, longevity, and promotional salary increases.

#### Three Year Trend Information for GASB Statement No. 27

Year	Annual	Percentage	Net
Ended	Pension	of APC	Pension
12/31	Cost (APC)	Contributed	Obligation
2001	\$ 67,122	100%	\$0
2002	82,389	100%	\$0
2003	67,385	100%	\$0

## Required Supplementary Information for GASB Statement No. 27

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Underfur AAL (UAA	Funded	Covered Payroll	UAAL as a Percent of Covered Payroll
12/31/2001	\$1,777,504	\$2,434,877	\$ 657.	373 73%	\$ 661,745	99%
12/31/2002	1,898,108	2,680,332	782.	224 71%	648,558	121%
12/31/2003	2,016,088	2,921,768	905	680 69%	744,330	122%

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE L--DEFERRED COMPENSATION PLAN

#### **Primary Government**

The City of Williamston offers all employees a deferred compensation plan created in accordance with the Internal Revenue Code, Section 457. The assets of the plan are held in a trust, custodial account or annuity contract described in IRC Section 457(g) for the exclusive benefit of the participants (employees) and their beneficiaries. The custodial account is held by the custodian for the exclusive benefit of the participants and beneficiaries of these Section 457 plans and the assets may not be diverted to any other use. The administrator is an agent of the employer. The administrator provides direction to the custodian, from time to time, regarding the investment of the funds held in the account, transfer of assets to or from the account and all other matters. In accordance with the provisions of GASB Statement No. 32, plan balances and activities are not reflected in the city's financial statements.

#### NOTE M--RISK MANAGEMENT/SELF-INSURANCE PROGRAMS

#### PRIMARY GOVERNMENT

The city and the city's component units are exposed to various risks of loss related to theft of, damage to, and distribution of assets, error and omissions; and injuries to employees. The city participates in the Michigan Municipal Liability and Property Pool (Pool) for claims relating to general liability, excess liability, auto liability, errors and omissions, physical damage (equipment, building and contents) and workers' compensations. Settlement amounts have not exceeded insurance coverage for the current or three prior years.

Local units in the State of Michigan established and created a trust fund, known as the Michigan Municipal Liability and Property Pool pursuant to the provisions of Public Act 138 of 1982. The Pool is to provide for joint and cooperative action relative to member financial and administrative resources for the purpose of providing risk management services along with property and liability protection. Membership is restricted to local units and related local unit activities within the state.

The Michigan Municipal Liability and Property Pool program operates as a common risk-sharing management program for local units in Michigan. Member premiums are used to purchase excess insurance coverage and to pay member claims in excess of deductible amounts.

#### NOTES TO FINANCIAL STATEMENTS

### **NOTE N--CONTINGENCIES**

#### Component Units

The Downtown Development Authority, Tax Increment Finance Authority 2A, and Tax Increment Finance Authority 2B (component units) are in the process of being audited by the Department of Treasury over the capture of school taxes during the period of 1994 through 2002.

On September 20, 2004, the city was notified that a final determination had been made by the Department of Treasury for the period 1994 through 2002 with the following results, which are subject to concurrence by the city:

Amounts Due To (From) Other Taxing Jurisdictions (Williamston Community Schools, Ingham Intermediate School District, State of Michigan-State Education Tax, and State of Michigan-Industrial Facilities Tax):

Downtown Development Authority	\$ 57,547
Tax Increment Finance Authority 2A	114,979
Tax Increment Finance Authority 2B	(52,473)

### NOTE O--PRIOR PERIOD ADJUSTMENT

#### **Primary Government**

#### Major and Local Street Funds

The City of Williamston and Michigan Department of Transportation (MDOT) were involved in a dispute which resulted in the late filing of the city's 2002 Act 51 Report. In conjunction with the dispute, MDOT withheld distribution to the city for the October 2002 through October 2003 Michigan Transportation Fund (MTF) collections totaling \$220,090.27 until December 2003. A restatement of fund balance was necessary to remove the October 2002 through June 2003 MTF revenue that was recognized during the fiscal year ended June 30, 2004 and apply it to the fiscal year ended June 30, 2003 in accordance with the modified accrual basis of accounting.

#### NOTES TO FINANCIAL STATEMENTS

### NOTE O--PRIOR PERIOD ADJUSTMENT (Continued)

Listed below is the effect of the restatements on the fund balances at June 30, 2003:

	Major Street	Local Street
	Fund	Fund
Fund Balance at 07/01/03	\$ 103,073	\$ 68,412
Restatements to Beginning Fund Balance	112,827	36,338
Restated Fund Balance 07/01/03	\$ 215,900	\$ 104,750

### NOTE P--CHANGE IN ACCOUNTING PRINCIPLE

Effective July 1, 2003, the city implemented several new accounting standards issued by GASB:

Statement No. 33, "Accounting and Financial Reporting for Non-Exchange Transactions," as amended by Statement No. 36, Recipient Reporting for Certain Shared Non-Exchange Revenues," which establishes standards for recording non-exchange transactions on the modified accrual and accrual basis of accounting.

Statement No. 34, "Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments," as amended by Statement No. 37, "Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments Omnibus," which established new financial reporting standards for state and local governments. This statement requires a significant change in the financial reporting model used by local governments, eliminating account groups and utilizing the full accrual basis of accounting and the economic resources measurement focus. Another significant change is the "Management Discussion and Analysis Section," which provides an overall analysis of the financial position and results of operations and conditions that could have a significant effect on the financial position or results of operations.

Statement No. 38, "Certain Financial Statement Note Disclosures," which requires certain note disclosures when implementing GASB Statement No. 34. Also implemented was Interpretation No. 6, "Recognition and measurement of Certain Liabilities and Expenditures," as of July 1, 2003.

#### CITY OF WILLIAMSTON REQUIRED SUPPLEMENTAL INFORMATION BUDGETARY COMPARISON SCHEDULE GENERAL FUND

Year Ended June 30, 2004

	Original Budget	Amended Budget	Actual	Variance With Amended Budget
Fund BalanceJuly 1, 2003	\$ 574,589	\$ 574,589	\$ 574,589	-
Resources (Inflows)				
Property Taxes	1,451,200	1,451,200	1,463,436	\$ 12,236
State Grants	315,700	315,700	329,982	14,282
Licenses and Permits	17,000	17,000	19,026	2,026
Charges for Services	20,400	20,400	19,981	(419)
Fines and Forfeitures	4,200	4,200	5,853	1,653
Interest and Rentals	47,500	47,500	45,699	(1,801)
Other Revenue	25,000	25,000	39,861	14,861
Installment Agreement Proceeds	-	195,000	195,050	50
Transfers From Other Funds	185,850	185,850	195,470	9,620
Sale of Capital Assets			69,327	69,327
Amounts Available for Appropriation	2,641,439	2,836,439	2,958,274	121,835
Charges to Appropriations (Outflows) General Government				
City Council	26,175	18,675	15,955	2,720
City Manager	111,000	118,500	113,223	5,277
Clerk	81,350	81,350	75,448	5,902
Treasurer	139,500	137,000	133,015	3,985
Assessor	41,810	44,150	42,688	1,462
Elections	9,000	9,000	4,675	4,325
Buildings and Grounds	155,500	155,500	143,706	11,794
Attorney	75,000	75,000	55,798	19,202
Cemetery Board	12,700	12,700	9,400	3,300
Wheatfield Township 425 Revenue Sharing	10,000	10,000	8,064	1,936
Public Safety	10,000	10,000	0,00.	1,200
Police	484,097	495,097	474,475	20,622
Ingham County Hazmat Team	-	-	2,000	(2,000)
Public Works				
Department of Public Works	51,250	70,000	64,853	5,147
Equipment Maintenance	63,500	65,500	60,793	4,707
Sidewalks	21,500	21,500	8,965	12,535
Street Lighting	50,000	40,000	35,849	4,151
City Tree Service	10,350	26,000	21,633	4,367
Leaf and Grass Collection	52,000	42,000	35,923	6,077
Tobias Drain Assessment	98,500	98,500	96,139	2,361
Community and Economic Development				
Planning Commission	36,800	45,000	42,693	2,307
Community and Economic Development Administration	106,700	61,700	48,992	12,708
Recreation and Cultural				
Parks and Recreation	67,200	47,200	41,011	6,189
Library	6,500	6,500	4,599	1,901
Red Cedar Recreation Association	6,000	6,000	4,990	1,010
Capital Outlay				
New Equipment	115,600	308,260	300,958	7,302
Debt Service				
Principal	-	42,000	41,996	4
Interest and Fiscal Fees	-	-	-	-
Transfers to Other Funds	144,500	144,500	144,500	<u>-</u>
Total Charges to Appropriations	1,976,532	2,181,632	2,032,341	149,291
Fund BalanceJune 30, 2004	\$ 664,907	\$ 654,807	\$ 925,933	\$ 271,126

### CITY OF WILLIAMSTON COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS June 30, 2004

	SPECIAL REVENUE FUNDS		DEBT SERVICE FUNDS		-	
	Major Street	Local Street	Building and Zoning	2003 Act 175 Bond Debt	2003 Act 342 Bond Debt	Total
<u>ASSETS</u>						
Cash Investments Accounts Receivable Due From State of Michigan Due From Other Funds (Primary Government)	\$257,762 62,909 80 27,802	\$135,162 18,623 8,983	\$21,237	\$ 668	\$ 22,147	\$ 392,924 81,532 80 36,785 44,052
Total Assets	\$348,553	\$162,768	\$21,237	\$ 668	\$ 22,147	\$ 555,373
LIABILITIES AND FUND BALANCES						
Accounts Payable Due to Other Funds (Primary Government) Accrued Liabilities	\$ 22,005 346	\$ 8,883 41	\$ 6,243			\$ 6,243 30,888 387
Total Liabilities	22,351	8,924	6,243	\$ -	\$ -	37,518
Fund Balances Reserved for Debt Service UnreservedUndesignated	326,202	153,844	14,994	668	22,147	22,815 495,040
Total Fund Balances	326,202	153,844	14,994	668	22,147	517,855
Total Liabilities and Fund Balances	\$348,553	\$162,768	\$21,237	\$ 668	\$ 22,147	\$ 555,373

# CITY OF WILLIAMSTON COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2004

For the Year Ended June 50, 2004	SPECIAL REVENUE FUNDS			DEBT SERVICE FUNDS		
	Major Street	Local Street	Building and Zoning	2003 Act 175 Bond Debt	2003 Act 342 Bond Debt	Total
Revenues Licenses and Permits State Grants Charges for Services	\$ 163,741	\$ 52,859	\$ 50,138 10,299			\$ 50,138 216,600 10,299
Interest and Rentals Other	1,280 177	603 326,277	· · · · · · · · · · · · · · · · · · ·			1,883 326,454
Total Revenues	165,198	379,739	60,437	\$ -	\$ -	605,374
Expenditures Current Public Safety			56,843			56,843
Public Works Construction Routine Maintenance Traffic Services Winter Maintenance Administration	6,919 81,667 2,126 22,691 1,293	322,226 15,433 1,130 18,625 1,363				329,145 97,100 3,256 41,316 2,656
Principal Interest and Fees				9,332	20,000 67,443	20,000 76,775
Total Expenditures	114,696	358,777	56,843	9,332	87,443	627,091
Excess of Revenue Over (Under) Expenditures	50,502	20,962	3,594	(9,332)	(87,443)	(21,717)
Other Financing Sources (Uses) Interfund Transfers In (Primary Government) Interfund Transfers In (Component Unit) Interfund Transfers (Out)Primary Government	65,000 (5,200)	70,000 (41,868)		10,000	27,168 60,000	172,168 60,000 (47,068)
Total Other Financing Sources (Uses)	59,800	28,132	-	10,000	87,168	185,100
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	110,302	49,094	3,594	668	(275)	163,383
Fund BalanceJuly 1, 2003	103,073	68,412	11,400	-	22,422	205,307
Restatements to Fund BalanceJuly 1, 2003	112,827	36,338	-	_		149,165
Restated Fund BalanceJuly 1, 2003	215,900	104,750	11,400	-	22,422	354,472
Fund BalanceJune 30, 2004	\$ 326,202	\$ 153,844	\$ 14,994	\$ 668	\$ 22,147	\$ 517,855



JENNIFER M. GRANHOLM
GOVERNOR

JAY B. RISING STATE TREASURER

October 7, 2004

Honorable Mayor and City Council City of Williamston 161 East Grand River Avenue Williamston, Michigan 48895

RE: Report on Compliance and on Internal Control over Financial Reporting
Based on an Audit of Financial Statements Performed in Accordance With
Government Auditing Standards

#### Dear Council Members:

We have audited the financial statements of the City of Williamston as of and for the year ended June 30, 2004, and have issued our report thereon dated October 7, 2004.

The township adopted the provisions of the Governmental Accounting Standards Board (GASB) Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions," as amended by GASB Statement No. 36, "Recipient Reporting for Certain Shared Nonexchange Revenues;" GASB Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments," as amended by GASB Statement No. 37, "Basic Financial Statements and Management's Discussion and Analysis," and GASB Statement No. 38, "Certain Financial Statement Note Disclosures;" and Interpretation No. 6, "Recognition and Measurement of Certain Liabilities and Expenditures," as of July 1, 2003.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

<u>Compliance</u>--As part of obtaining reasonable assurance about whether the City of Williamston's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>. However, we noted an immaterial instance of noncompliance, which we have reported to the management of the City of Williamston in the accompanying comments and recommendations section of this report as finding 04-2.

City of Williamston October 7, 2004 Page 2

<u>Internal Control Over Financial Reporting</u>--In planning and performing our audit, we considered the City of Williamston's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition.

Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Williamston's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable condition is described in the accompanying report on comments and recommendations as finding 04-1.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being auditing may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we noted no matters involving internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management, the council members, Federal awarding agencies, and State and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Cary Jay Vaughn, CPA, CGFM

Audit Manager

Local Audit and Finance Division

#### COMMENTS AND RECOMMENDATIONS

#### OTHER REPORTABLE CONDITIONS

Although the following are not considered material weaknesses in internal control, we wish to point out certain other reportable conditions for consideration by the management of the City of Williamston.

### Treasurer--Current Tax Collection Fund

Finding 04-1

Condition: During fiscal year 2002, we found that the city established the necessary "due to" accounts as noted in our finding in the prior year. However, we continue to find that there is no detail supporting the amounts recorded in this fund. Additionally, the amount recorded in the Tax Collection Fund as a "due to" the General Fund did not correspond to the "due from" balance recorded in the General Fund.

Criteria: The Current Tax Collection Fund is used to account for current property tax collections due, not only to the city, but to other governmental units. This fund is an agency fund. Consequently, the fund should only have "cash" and "due to" accounts. Further, MCL 211.43(c) (in addition to other distribution deadlines) requires that "A final adjustment and delivery of the total amount of tax collections on hand for the county, community college districts, intermediate school districts, school districts, and public transportation authorities shall be made not later than April 1 of each year." Therefore, at June 30th, the balance should only reflect amounts due other funds of the city. It is recommended that all funds due the city are also disbursed and that the balance is reduced to zero (or an established imprest balance to meet any minimum balance required by the bank).

Recommendation: We recommend that the city properly account for current tax collections utilizing accounts prescribed by the Uniform Chart of Accounts. Generally, this will be one cash account and multiple "due to…" accounts properly designating the units to which the cash is due. Note, that the Uniform Chart of Accounts prescribes an account for "Undistributed Taxes." However, this account is only a temporary account and should be regularly distributed to the appropriate "due to…" accounts.

*Management's Response--Corrective Action Plan*: Contact person is Lisa Hitchcock, Williamston City Manager, 161 East Grand River Avenue, Williamston Michigan, 48895. Telephone (517) 655-2774.

The City of Williamston treasurer has been directed to prepare written procedures to address this issue so it does not happen in the future.

#### COMMENTS AND RECOMMENDATIONS

#### STATUTORY COMPLIANCE

Our review of procedures for compliance with statutory requirements disclosed the following exceptions:

### **Treasurer--Old Outstanding Checks**

Finding 04-2

*Condition:* We found that the bank reconciliation for the city's common checking account and tax roll account includes outstanding checks of over one year.

Criteria: MCL 567.234 and MCL 238, revised in 1997, includes the following:

"Property held for the owner by a court, state, or other government, governmental subdivision or agency, public corporation, or public authority that remains unclaimed by the owner for more than 1 year after becoming payable or distributable is presumed abandoned. The holder in possession of property presumed abandoned and subject to the state's custody as unclaimed property shall send written notice to the apparent owner not less than 60 days or more than 365 days before filing the report... Except as otherwise provided in this subsection, the report shall be filed on or before November 1 of each year for the 12-month period ending on the immediately preceding June 30<sup>th</sup>..."

*Recommendation:* We recommend that all checks over one year old be investigated. If the payee can be found, the money should be disbursed to that individual. If the payee cannot be found, the money should be distributed to the State of Michigan in accordance with the State statue.

*Management's Response--Corrective Action Plan*: Contact person is Lisa Hitchcock, Williamston City Manager, 161 East Grand River Avenue, Williamston Michigan, 48895. Telephone (517) 655-2774.

The City of Williamston treasurer has been directed to prepare written procedures to address this issue so it does not happen in the future.